Management's Discussion and Analysis,
Basic Financial Statements and
Supplemental Information

For the Year Ended December 31, 2017

And

**Independent Auditors' Report** 

# TABLE OF CONTENTS

	Page
INDEPENDENT AUDITORS' REPORT	1
MANAGEMENT'S DISCUSSION AND ANALYSIS	4
BASIC FINANCIAL STATEMENTS	
Government-Wide Financial Statements:	
Statement of Net Position	24
Statement of Activities	25
Fund Financial Statements:	
Governmental Funds:	
Balance Sheet	26
Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Position	27
Statement of Revenues, Expenditures and Changes in Fund Balances	27 28
Reconciliation of the Governmental Funds Statement of Revenues,	20
Expenditures, and Changes in Fund Balances to the Statement of Activities	29
Proprietary Funds:	
Statement of Net Position	30
Statement of Revenues, Expenditures and Changes in Net Position	31
Statement of Cash Flows	32
Fiduciary Funds:	
Statement of Fiduciary Assets and Liabilities	33
Notes to Financial Statements	34
REQUIRED SUPPLEMENTAL INFORMATION	
Schedule of Revenues, Expenditures and Changes in Fund Balance(s) – Budget and Actual	
General Fund	49
Road & Bridge Fund	50
Social Services Fund	51
Capital Improvement Fund	52
General Human Services Fund	53

# TABLE OF CONTENTS (Continued)

	Page
SUPPLEMENTAL INFORMATION	
Combining and Individual Fund Statements and Schedules	
Governmental Funds	
General Fund (Without Contingent Fund): Balance Sheet Schedule of Revenues, Expenditures and Changes in Fund Balance Schedule of Revenues – Budget and Actual Schedule of Expenditures – Budget and Actual	54 55 56 57
Major Funds	
Road & Bridge Fund: Balance Sheet Schedule of Revenues, Expenditures and Changes in Fund Balance	58 59
Social Services Fund: Balance Sheet Schedule of Revenues, Expenditures and Changes in Fund Balance	60 61
Capital Improvement Fund: Balance Sheet Schedule of Revenues, Expenditures and Changes in Fund Balance	62 63
General Human Services Fund: Balance Sheet Schedule of Revenues, Expenditures and Changes in Fund Balance	64 65
Non-Major Funds	
Combining Balance Sheet Combining Statement of Revenues, Expenditures and Changes in Fund Balances	66 67
Insurance Fund: Balance Sheet Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual	68 69
Clerk Hire Fund: Balance Sheet Schedule of Revenues, Expenditures and Changes in Fund Balance Budget and Actual	70
- Budget and Actual	71
Conservation Trust Fund: Balance Sheet	72
Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual	73

# TABLE OF CONTENTS (Continued)

	Page
Health Fund: Balance Sheet Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual	74 75
AAA Services Fund: Balance Sheet Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual	76 77
Otero County Land Trust Fund: Balance Sheet Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual	78 79
Other Funds (Included as Part of the General Fund)	
Contingent Fund: Balance Sheet Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual	80 81
Proprietary Funds	
Internal Service Funds: Combining Statement of Net Position Combining Statement of Revenues, Expenses and Changes in Net Position Combining Statement of Cash Flows	82 83 84
Internal Service Fund: Statement of Net Position Statement of Revenues, Expenses and Changes in Net Position Statement of Cash Flows Schedule of Revenues, Expenses and Changes in Net Position - Budget and Actual	85 86 87 88
Medical Trust Fund: Statement of Net Position Statement of Revenues, Expenses and Changes in Net Position Statement of Cash Flows Schedule of Revenues, Expenses and Changes in Net Position - Budget and Actual	89 90 91 92

# TABLE OF CONTENTS (Continued)

		Page
C	Component Units	
	Small Business Development Fund: Statement of Cash Flows Schedule of Revenues, Expenses and Changes in Net Position - Budget and Actual	93 94
E	Statement of Cash Flows Schedule of Revenues, Expenses and Changes in Net Position - Budget and Actual	95 96
	Fiduciary Funds	
	Agency Funds: Combining Statement of Changes in Assets and Liabilities	97
C	OMPLIANCE AND INTERNAL CONTROL SECTION	
	Local Highway Finance Report	98
	Independent Auditors' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with <i>Government Auditing Standards</i>	100
		102
	Schedule of Findings and Questioned Costs Summary Schedule of Prior Audit Findings Schedule of Expenditures of Federal Awards	104 106 107
	Notes to Schedule of Expenditures of Federal Awards	111



503 N. Main St., Suite 740
Pueblo, CO 81003-3131
Phone (719) 543-0516
Fax (719) 544-2849

#### INDEPENDENT AUDITORS' REPORT

Board of County Commissioners Otero County, Colorado LaJunta, Colorado

## **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, each discretely presented component unit, each major fund, and the aggregate remaining fund information of Otero County, Colorado (the County) as of and for the year ended December 31, 2017, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

## Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

## Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

# **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each discretely presented component unit, each major fund, and the aggregate remaining fund information of the County as of December 31, 2017, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Other Matters

We previously audited the County's 2016 financial statements and expressed unmodified audit opinions on those audited financial statements in our report dated August 31, 2017. In our opinion, the comparative information presented herein as of and for the year ended December 31, 2016 is consistent, in all material respects, with the audited financial statements from which it has been derived.

## Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and budgetary comparison information on pages 4 through 23 and pages 49 through 53 respectively, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

## Other Supplemental Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The combining and individual fund statements and schedules and the Local Highway Finance Report as listed in the table of contents are presented for purposes of additional analysis and are not a required part of the basic financial statements. The schedule of expenditures of federal awards is presented for the purpose of additional analysis as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, and is also not a required part of the basic financial statements.

The combining and individual fund statements and schedules and the local highway finance report and the schedule of expenditures of federal awards as listed in the table of contents are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual fund statements and schedules and the local highway finance report and the schedule of expenditures of federal awards as listed in the table of contents are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

We previously audited, in accordance with auditing standards generally accepted in the United States of America, the County's basic financial statements for the year ended December 31, 2016, which are not presented with the accompanying financial statements and they expressed unmodified opinions on the respective financial statements of the governmental activities, each discretely presented component unit, each major fund, and the aggregate remaining fund information. That audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements as a whole. The combining and individual fund financial statements and schedules, related to the 2016 financial statements for the year ended December 31, 2016, are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the 2016 basic financial statements. The information has been subjected to the auditing procedures applied in the audit of those basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the 2016 combining and individual fund financial statements and schedules are fairly stated in all material respects in relation to the basic financial statements from which they have been derived.

## Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated June 29, 2018 on our consideration of the County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting and compliance.



June 29, 2018

MANAGEMENT'S DISCUSSION AND ANALYSIS

## MANAGEMENT'S DISCUSSION AND ANALYSIS

The management of the County of Otero (the County) offers readers of the County's annual financial report this narrative overview and analysis of the financial activities of the County for the fiscal year ended December 31, 2017. Readers are encouraged to consider the information presented here in conjunction with the basic financial statement information.

#### FINANCIAL HIGHLIGHTS

County-wide financial statements as of December 31, 2017:

- Assets of the County exceed its liabilities and deferred inflows of resources by \$26,627,412. The County's unrestricted net position of \$12,705,309 may be used to meet the County's on-going obligations.
- By far, the largest portion of the County's net position is its \$12,500,094 investment in capital assets net of accumulated depreciation and related debt.
- The restricted net position includes \$299,315 required by TABOR, the emergency contingency required by Article X, Section 20 of the Colorado Constitution.

## Fund Financial Statements as of December 31, 2017

The County's *governmental funds* reported a combined ending fund balance of \$12,955,476 including the following major funds: General Fund with \$5,249,401; Road & Bridge Fund with \$3,067,769 (includes \$157,904 in inventory); Social Services Fund with \$731,537; Capital Improvement Fund with \$1,313,488; and General Human Services with \$69,411. Other governmental funds accounted for \$2,523,870. Of the total government fund balances, \$4,644,208 is unassigned. Committed funds include \$305,878 from the General Fund; \$2,909,865 from the Road & Bridge Fund; \$731,537 from the Social Services Fund; \$1,313,488 from the Capital Improvement Fund; \$69,411 from General Human Services Fund, and \$1,700,491 in other governmental funds. Restricted funds include \$299,315 from the General Fund and \$823,379 in other governmental funds.

#### Overview of the Financial Statements

This discussion and analysis serves as an introduction to Otero County's basic financial statements. The County's basic financial statements consist of three components:

- 1. County-wide financial statements,
- 2. Fund financial statements, and
- 3. Notes to the financial statements. This report also contains required and other additional information in addition to the basic financial statements.

**County-Wide Financial Statements** — The County-wide financial statements are designed to provide readers with a broad overview of the County's finances, in a manner similar to private-sector business.

They consist of two statements:

- 1. The *Statement of Net Position* presents information on all of the County's assets, deferred outflows, liabilities and deferred inflows, with the net difference reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the County is improving or deteriorating.
- 2. The Statement of Activities presents information reporting how the County's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will result in cash flows in future fiscal periods. Earned but unused vacation leave and accrued interest expense are examples of these types of items.

Both county-wide financial statements distinguish functions of the County that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the County include tax assessment and collection, recording, voter registration/elections, law enforcement, incarcerations, land use, road and bridge activities, and general administration and support. Only those activities associated with the 911 Otero County Emergency Telephone Authority and the Small Business Development Revolving Loan Fund (component units) are considered to be business-type activities.

The county-wide financial statements include not only the County itself (known as the *primary government*), but also the 911 Otero County Emergency Telephone Service Authority and the Small Business Development Revolving Loan Fund. Financial information for these component units are reported separately from the financial information presented for the primary government itself. In addition, the County is participating in a joint venture with Otero County Landfill, Inc. (OCLI).

**Fund Financial Statements** — A *fund* is a grouping of related accounts used to maintain control over resources segregated for specific activities or objectives. The County uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All County funds can be divided into three categories:

- Governmental funds,
- Proprietary funds, and
- Fiduciary funds.

Governmental Funds — Governmental funds account for essentially the same functions reported as governmental activities in the county-wide financial statements. Unlike the county-wide financial statements, however, governmental fund financial statements focus on how money flows into and out of those funds and the balances at year end that are available for spending. These funds are reported using an accounting method called *modified accrual* accounting, which measures cash and all other financial assets that can readily be converted to cash. Such information provides a detailed *short-term* view of the County's general government operations and may be useful in evaluating the County's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the county-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the county-wide financial statements. By doing so, readers may better understand the long-term impact of the County's near-term financing decisions. To facilitate this

comparison between governmental funds and governmental activities, reconciliations are provided for both the *governmental fund* balance sheet and statement of revenues, expenditures and changes in fund balance.

The County reports eleven individual governmental funds. Information is presented separately in the governmental fund balance sheet and the statement of revenues, expenditures and changes in fund balance for the General Fund, Road & Bridge Fund, Social Services Fund, Capital Improvement Fund, and General Human Services Fund, all of which are considered to be major funds. Data from other governmental funds are combined into a single aggregated presentation. Individual fund data for each of the non-major governmental funds is provided in the form of combining statements elsewhere in the report. The non-major governmental funds include the Insurance Fund, Clerk Hire Fund, Conservation Trust Fund, Health Fund, Area Agency on Aging Fund, and Otero County Land Trust Fund. The County maintains one other fund. Due to the implementation of GASB 54, the Contingent funds did not meet the definition of a special revenue fund and was combined into the general fund.

Proprietary Funds — The County maintains two types of proprietary funds. Enterprise funds are used to report the same functions presented as business-type activities in the county-wide financial statements. The County uses an enterprise fund to account for the 911 Otero County Emergency Telephone Authority and Small Business Development Revolving Loan Fund (component unit) activities. Internal service funds are used to accumulate and allocate costs internally among the County's functions. The County uses an Internal Services Fund to account for the provision of equipment provided by the County for its various departments. Departments utilize a rental charge reimbursement rate to provide the resources necessary to fund future acquisitions. In addition, a Medical Trust Fund is utilized to provide health coverage for its employees. Because these two internal service funds predominantly benefit governmental rather than business-type functions, they have been included within governmental activities in the county-wide financial statements.

**Fiduciary Funds** — Fiduciary funds are used to account for resources held for the benefit of parties outside the County. Fiduciary funds are not reported in the county-wide financial statements because the resources of those funds are not available for the support of the County's own programs. The accounting used for fiduciary funds is the same as that used for proprietary funds.

#### Notes to the Basic Financial Statements

The notes to the basic financial statements provide additional information that is essential to a full understanding of the data provided in the county-wide and fund financial statements.

### **Required Supplemental Information**

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplemental information concerning the County. The County adopts an annual appropriated budget for all funds. A budgetary comparison schedule has been provided for the General Fund and each major special revenue fund to demonstrate compliance with the budget requirement

#### Other Information

The combining statements referred to earlier in connection with non-major governmental funds are presented immediately following the required supplemental information.

# CONDENSED FINANCIAL INFORMATION

# **County-Wide Financial Statements**

# Condensed Statement of Net Position December 31, 2017

		2017						
	Governmental Activities				)	Small Business velopment		Total
ASSETS								
CURRENT ASSETS								
Cash and cash equivalents	\$	11,395,938	\$	309,238	\$	196,633	\$	11,901,809
Investments	\$	4,838,981	\$	100,000			\$	4,938,981
Receivables:		1 420 070		20.455		221 571		1 (00 105
Accounts		1,438,079		20,455		221,571		1,680,105 3,393,032
Property taxes Interest		3,393,032 17,850						17,850
Due from other governments		55,094						55,094
Prepaid items		4,095						4,095
Inventory		157,904						157,904
·		137,501						157,501
CAPITAL ASSETS								~ 442.0 <u>~</u> 0
Non-depreciable capital assets		5,443,950		12.041				5,443,950
Depreciable capital assets, net		7,147,692		13,941				7,161,633
Total assets		33,892,615	443,634		418,204			34,754,453
LIABILITIES								
Accounts payable		530,015		5,926				535,941
Claims payable		333,116						333,116
Due to other governments		115,669						115,669
Public trustee deposits		73,277						73,277
Non-current liabilities								-
Due within one year		224,822						224,822
Due in more than one year		1,264,025			<u></u>			1,264,025
Total liabilities		2,540,924		5,926		-		2,546,850
DEFERRED INFLOWS OF RESOURCES								
Property taxes		3,393,032						3,393,032
Unavailable revenues		1,331,247						1,331,247
Total deferred inflows of resources		4,724,279				_	,	4,724,279
NET POSITION								
Net investment in capital assets Restricted:		12,500,094		13,941				12,514,035
Emergencies		299,315						299,315
Grants						418,204		418,204
Statute		1,122,694						1,122,694
Unrestricted		12,705,309		423,767				13,129,076
Total net position	\$	26,627,412	\$	437,708	\$	418,204	\$	27,483,324

## Financial Analysis - Statement of Net Position

- 1. Restricted net assets are made up of statutory reserves of \$299,315 for emergencies required by TABOR.
- 2. The component units of government are comprised of the E911 Emergency Telephone reporting system and the Small Business Development Revolving Loan Fund. The financials are tracked under Otero County as it serves as the fiscal agent for the E911 Authority Board and the Otero Partners, Inc Board of Directors.
- 3. Based on current allocation, the County's share of the costs developed for the Landfill closure and post closure represent approximately 51% of the estimated \$1,968,000 allocated among the participating entities amounting to \$1,005,762. The majority of this cost is due to the calculations related to quantities of dirt needed for final cover, continuation of monitoring (water/methane), and other associated costs due to new regulations or practice.

## CONDENSED FINANCIAL INFORMATION County-Wide Financial Statements

## Condensed Statement of Changes in Net Position Year Ended December 31, 2017

---

	Primary	Component	Component		
	Government	Unit	<u>Unit</u>		
	<b>C</b>	E911	Small		2016
	Governmental Activities	Emergency Services	Business Development	Total	2016 Total
	Activities	Services	Development	Totai	IUIAI
FUNCTIONS/PROGRAMS - EXPENSES					
PRIMARY GOVERNMENT					
Governmental activities:					
General government	\$ 3,592,486			\$ 3,592,486	\$ 4,139,903
Public safety	2,074,056			2,074,056	1,981,315
Public works	2,568,476			2,568,476	2,793,627
Public health and welfare	8,645,814			8,645,814	8,429,354
Culture and recreation	148,387			148,387	71,035
Conservation	127,363			127,363	126,987
Economic development	-			-	-
Interest	8,055			8,055	5,750
Intergovernmental					
Total governmental activities	17,164,637	\$ -	\$ -	17,164,637	17,547,971
COMPONENT UNIT					
E911 Emergency Services		145,055	-	145,055	170,120
Small Business Development		-	-	_	11,453
TOTAL FUNCTION/PROGRAMS -					
EXPENSES	\$ 17,164,637	\$ 145,055	\$ -	\$ 17,309,692	\$ 17,729,544

# CONDENSED FINANCIAL INFORMATION County-Wide Financial Statements

# Condensed Statement of Changes in Net Position Year Ended December 31, 2017

(Continued)

	Primary Government  Governmental Activities	Component Unit E911 Emergency Services	Component Unit Small Business Development	Total	2016 Total
REVENUES GOVERNMENTAL PROGRAM REVENUES Charges for services Operating grants and contributions	\$ 3,263,355 7,222,829			\$ 3,263,355 7,222,829	\$ 3,196,381 6,941,873
Total governmental program revenues	10,486,184	\$ -	\$ -	10,486,184	10,138,254
COMPONENT UNIT PROGRAM REVENUES Charges for services Operating grants and contributions		145,448	99,180	145,448 244,459	301,733 224,079
Total component unit program revenues	-	145,448	99,180	389,907	525,812
GENERAL REVENUES Property taxes Specific ownership taxes Sales taxes Highway user tax Payment in lieu of taxes Other taxes Fines and forfeitures Investment income Miscellaneous Gain on sale of capital assets Insurance recovery	3,260,620 675,853 1,629,444 1,731,799 469,074 15,776 2,175 149,535 581,114 31,822 138,250	767	15,104	3,260,620 675,853 1,629,444 1,731,799 469,074 15,776 2,175 150,302 31,822 138,250	3,098,572 655,833 1,563,551 1,695,788 457,174 21,159 2,620 145,594
Total general revenues	8,685,462	767	15,104	8,105,115	7,790,204
TOTAL - REVENUES	\$19,171,646	\$ 146,215	\$114,284	\$ 18,981,206	\$ 18,454,270
Total function/program expenses Program revenue	\$17,164,637 10,486,184	\$ 145,055 145,448	\$ - 99,180	\$ 17,309,692 10,730,812	\$ 17,729,544 10,373,508
Total - net program expense General revenue	(6,678,453) 8,685,462	393 767	99,180 15,104	(6,578,880) 8,701,333	(7,356,036) 8,145,541
CHANGE IN NET POSITION	2,007,009	1,160	114,284	2,122,453	789,505
NET POSITION, Beginning of year	24,620,403	436,548	303,920	25,360,871	24,571,366
NET POSITION, End of year	\$26,627,412	\$ 437,708	\$418,204	\$ 27,483,324	\$ 25,360,871

## Financial Analysis - Statement of Activities

- 1. There was an increase in current year in the County's primary government net position of \$2,007,009 or 7.0%. This is primarily due to an increase in revenues in the County specific ownership tax, property taxes, payment in lieu of taxes, highway user tax, sales tax, insurance recovery and operating grants.
- 2. The E911 Emergency Services increased 0.3% in net position for fiscal year 2017 and continues to exhibit a strong financial picture. Currently, a \$0.70 per line surcharge is collected for the E911 system, and its governing board continues to maintain as well as upgrade its E911 level of service.
- 3. The Small Business Development Fund's net position increased \$114,284 or 27.3% for fiscal year 2017.

#### ANALYSIS OF POSITION

The overall financial position of the County improved during 2017, due to an increase in overall revenues.

Net capital assets for the Governmental Activities, the Business-Type Activities and component unit combined decreased by \$253,091.

#### FUND FINANCIAL STATEMENT ANALYSIS

#### GOVERNMENTAL FUNDS

#### GENERAL FUND

The General Fund is the major operating fund of the County, providing the majority of the resources for operating and support programs. Revenues and other financing sources for the General Fund totaled \$5,711,633 in fiscal year 2017, an increase of 3.2% from fiscal year 2016. The County experienced a decrease of 25.4% in intergovernmental taxes and 1.5% in property taxes, and increases of 4.2% in sales tax and 34% in investment income in fiscal year 2017.

## Schedule of Revenues and Other Financing Sources (General Fund)

	Fiscal Year 2017	Fiscal Year 2016	Increase (Decrease)	Percent Change	
TAXES					
Property and other taxes	\$ 1,789,603	\$ 1,816,454	\$ (26,851)	-1.5%	
Specific ownership taxes	370,875	372,508	(1,633)	-0.4%	
Sales tax	1,629,444	1,563,551	65,893	4.2%	
Intergovernmental taxes	15,776	21,159	(5,383)	-25.4%	
Total taxes	3,805,698	3,773,672	32,026	0.8%	
Intergovernmental	1,043,098	1,001,617	41,481	4.1%	
Charges for services	516,118	502,741	13,377	2.7%	
Fines and forfeitures	2,175	2,620	(445)	-17.0%	
Investment income	168,112	125,426	42,686	34.0%	
Miscellaneous	109,032	114,408	(5,376)	-4.7%	
Current year market value change	(24,148)	11,128	(35,276)	-317.0%	
Other financing sources	91,548	1,102	90,446	8207.4%	
TOTAL	\$ 5,711,633	\$ 5,532,714	\$ 178,919	3.2%	

**Property Taxes** — The General Fund mill levy was decreased to 12.044 mills in fiscal year 2017 from 2016. The fiscal year 2017 mill levy was applied against an assessed valuation of \$148,553,365. The fiscal year 2016 mill levy was applied against an assessed valuation of \$144,081,207. The property tax mills levied for both years are in compliance with the restrictions of Article X Section 20 of the Colorado Constitution (TABOR).

**Specific Ownership Tax** — A specific ownership tax is applied to the fair market value of vehicles registered in Colorado. The tax is collected when vehicle owners renew their registrations each year. There was a 0.4% decrease in specific ownership tax collections in fiscal year 2017.

**Sales Tax** — The County has a 1.0% sales tax in place. The \$1,629,444 generated in fiscal year 2017 represented an actual increase of 4.2% over fiscal year 2016.

**Intergovernmental** — This category includes federal, state and local sources, as well as Payment-In-Lieu of Taxes (PILT) on federal, state and other governmental lands. In addition, cost allocation (indirect cost reimbursement), grant funding, and other miscellaneous types of governmental revenue.

The primary source of federal revenue is Payment-In-Lieu of Taxes (PILT) on federal lands. The federal government slightly increased the allocation to the County. The County allocated \$469,074 to the General Fund in fiscal year 2017. This represents the total PILT from all federal lands, a 2.5% increase from fiscal year 2016.

Charges for Services — This category of revenue includes the various types of fees generated through the Land Use office, County Clerk, Treasurer, Assessor and Administration. Examples include excess fees generated by the County Clerk and Recorder for election or recording fees, jail work release revenues, photocopy charges and map charges. Overall, there was a 2.7% increase in revenue.

Fines and Forfeitures — This category decreased by 17% in fiscal year 2017. The increase was primarily due to DUI fine collections.

**Investment Income** — Investment income consists of those funds generated through its investment program. There was an increase of \$42,686 or 34% over fiscal year 2016. The County will continue to reevaluate the investments being held.

**Miscellaneous** — The "Miscellaneous" category includes rent payments for space, as well as any miscellaneous receipts. There was a decrease in fiscal year 2017 of \$5,376 or 4.7%, and this "catch all" revenue source will fluctuate on an annual basis.

Other Financing Sources — This category includes interfund transfers and extraordinary items.

# Schedule of Expenditures (General Fund)

	Pecentage of Total	Fiscal Year 2017		Fiscal Year 2016		Increase (Decrease)		Percent Change
Current:								
General government	53.2%	\$	2,872,703	\$	2,950,649	\$	(77,946)	-2.6%
Public safety	38.2%		2,064,438		1,961,848		102,590	5.2%
Public works	2.8%		151,548		153,105		(1,557)	-1.0%
Public health and welfare	0.9%		50,470		82,674		(32,204)	-39.0%
Culture and recreation	0.5%		26,967		26,996		(29)	-0.1%
Conservation	2.3%		124,559		124,893		(334)	-0.3%
Capital outlay	1.9%		102,857		-		102,857	100.0%
Debt service:								
Interest	0.1%		7,241		5,750		1,491	25.9%
TOTAL - EXPENDITURES	100.0%	\$	5,400,783	\$	5,305,915	\$	94,868	1.8%

**General Government** — Expenditures in this category decreased \$77,946, about 2.6% from fiscal year 2016.

**Public Safety** — Public safety expenditures for fiscal year 2017 increased by 5.2%.

**Public Works** — In fiscal year 2017 the public works costs showed a decrease of 1%.

**Health and Welfare** — The expenditures for health and welfare vary, as the inclusion of EMS subsidy funds within this category allow for an increase or decrease in expenditures, depending on the approved requests of the various EMS providers. In addition, the match for our local nutrition program is carried here, and varies based on the required levels of funding. In fiscal year 2017, there was an expenditure decrease of 39%.

Culture and Recreation — Culture and recreation expenditures for fiscal year 2017 decreased slightly by 0.1%. The increase was a result of fluctuation of costs in the operation of the Senior Centers of Otero County assumed by the General Fund.

**Conservation** — Conservation expenditures decreased by 0.3%. The nature of specific economic development projects and the level of County participation will always dictate the amount of expenditure.

**Debt Service** — There were no debt service payments in 2017.

Overall — Total expenditures increased by 1.8%, (\$94,868) from fiscal year 2016 to fiscal year 2017. The main reasons were increased costs in public safety and capital outlay in fiscal year 2017.

## Fund Balance Re-Cap (General Fund)

	Fiscal Year 2017		Fiscal Year 2016		Increase	Percent Change
FUND BALANCE, Beginning of year	\$	4,689,166	\$	4,518,860	\$ 170,306	3.8%
FUND BALANCE, End of year		4,943,523		4,689,166	254,357	5.4%

**Fund Balance** — The fiscal year 2017 year-end fund balance increased by \$254,357 or 5.4%. A strong effort has been made to monitor costs and develop any revenue streams available.

#### MAJOR SPECIAL REVENUE FUNDS

#### ROAD & BRIDGE FUND

The Road & Bridge Fund, like the General Fund, is considered a major operating fund for financial reporting purposes. Total revenues and other financing sources for the Road & Bridge Fund totaled \$2,723,935 while expenditures totaled \$2,899,070. Revenue and financing sources included taxes of \$2,476,770; intergovernmental revenues of \$46,280 which includes federal and state sources; charges for services of \$172,920; and miscellaneous and other financing sources of \$27,965. The ending fund balance of \$3,067,769 includes inventory of \$157,904 and reflects a 5.4% decrease in fund balance (available resources). The fiscal year 2017 financials also reflect the inclusion of construction/operational expenses for solid waste disposal, i.e. the landfill.

# Schedule of Revenues and Other Financing Sources (Road & Bridge Fund)

	Fiscal Year 2017		F	iscal Year 2016	Increase Decrease)	Percent Change
TAXES						
Property and other taxes	\$	617,055	\$	598,210	\$ 18,845	3.2%
Specific ownership taxes		127,916		132,181	(4,265)	-3.2%
Intergovernmental taxes	*************	1,731,799		1,695,788	 36,011	2.1%
Total taxes	****	2,476,770		2,426,179	 50,591	2.1%
Intergovernmental		46,280		58,346	(12,066)	-20.7%
Charges for services		172,920		227,412	(54,492)	-24.0%
Other financing sources		27,965		490,029	 (462,064)	-94.3%
TOTAL	\$	2,723,935	\$	3,201,966	\$ (478,031)	-14.9%

**Property Taxes** — There was an increase in fiscal year 2017 property tax collections of \$18,845 or 3.2%. The mill levy of 4.154 mills was unchanged from fiscal year 2016.

**Specific Ownership Tax** — A specific ownership tax is applied to the fair market value of vehicles registered in Colorado. The tax is collected when vehicle owners renew their registrations each year. There was a 3.2% decrease in specific ownership tax collections in fiscal year 2017.

**Intergovernmental Taxes** — The intergovernmental taxes category includes federal, state and local sources as well as Highway Users Tax. There were increases and decreases in various intergovernmental funding, but the primary increase is due to an increase in the Highway Users tax revenue received in fiscal year 2017.

Charges for Services — This category of revenue includes the sale of gravel, service charges associated with the landfill and other "billable" road/bridge projects. Overall, the \$172,920 amount represented a 24% decrease in this revenue category.

Overall — Fiscal year 2017 revenues decreased by 14.9% or \$478,031, primarily due to the decrease in other financing sources revenue.

# Schedule of Expenditures (Road & Bridge Fund)

	Pecentage of Total	Fiscal Year 2017		Fiscal Year 2016		Increase (Decrease)		Percent Change	
Current:									
Public works	83.07%	\$	2,408,130	\$	2,377,123	\$	31,007	1.3%	
Capital outlay	5.30%		153,706		803,495		(649,789)	-80.9%	
Debt service:			•		,		, , ,		
Principal retirement	11.60%		336,420		-		336,420	100.0%	
Interest & fiscal charges	0.03%		814		-		814	100.0%	
TOTAL - EXPENDITURES	100.00%	_\$_	2,899,070	\$	3,180,618	_\$_	(281,548)	-8.9%	

**Public Works** — This expenditure category is comprised of both Road & Bridge and landfill types of expenditures. In general operational terms, there was an increase of \$31,007 or 1.3% in public works, which is primarily due to an increase in operational expenditures over fiscal year 2016.

Capital Outlay — The capital outlay amount reflects decreased expenditures for capital outlay in 2017 resulting in an decrease of 80.9% or \$649,789 compared to fiscal year 2016.

Overall — The fiscal year 2017 expenditure decrease of \$281,548 is primarily due to a decrease in capital outlay expenses.

# Fund Balance Re-Cap (Road & Bridge Fund)

		iscal Year 2017	Fiscal Year 2016			Increase (Decrease)	Percent Change
FUND BALANCE, Beginning of year	\$	3,242,904	\$	3,221,556	\$	21,348	0.7%
FUND BALANCE, End of year		3,067,769		3,242,904		(175,135)	-5.4%

**Inventory Reserve** — The fiscal year 2017 year-end balance includes \$157,904 in inventory reserve. The committed fund balance is \$2,909,865.

**Fund Balance** — This figure represents a 5.4% decrease in fund balance for the year. In general operational terms, this is primarily due to receiving less revenues than were expended in the fund.

~~~~~

#### SOCIAL SERVICES FUND

The Social Services Fund is a major fund, and total revenues of 3,712,480 were generated. Total expenditures of \$3,715,336 were noted, leaving a year-end fund balance of \$731,537 (decrease of \$2,856 from fiscal year 2016). The mill levy of 3.00 mills was unchanged from fiscal year 2016.

The County experienced a \$101,577 or 2.7% decrease in overall revenues from fiscal year 2016. Here again, the County is concerned with utilizing its fund reserves to pay for administrative and other program costs that exceed its state allocations or are a component of our Maintenance of Effort. The County would like to retain a Fund Balance in the Social Services Fund at approximately \$700,000. For 2018, the mill levy was reduced to 2.50 mills. It is the County's desire as well as need to reduce the Fund Balance to a more conservative figure as other County functions/departments needed resources.

# Schedule of Revenues (Social Services Fund)

|                          | F  | Fiscal Year<br>2017 |    | iscal Year<br>2016 |                                        | Increase<br>Decrease) | Percent<br>Change |  |
|--------------------------|----|---------------------|----|--------------------|----------------------------------------|-----------------------|-------------------|--|
| TAXES                    |    |                     |    |                    |                                        |                       |                   |  |
| Property and other taxes | \$ | 445,651             | \$ | 432,029            | \$                                     | 13,622                | 3.2%              |  |
| Specific ownership taxes |    | 92,380              |    | 95,460             |                                        | (3,080)               | -3.2%             |  |
| Total taxes              |    | 538,031             |    | 527,489            | ,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,, | 10,542                | 2.0%              |  |
| Intergovernmental        |    | 3,174,449           |    | 3,286,568          |                                        | (112,119)             | -3.4%             |  |
| TOTAL                    | \$ | 3,712,480           | \$ | 3,814,057          | \$                                     | (101,577)             | -2.7%             |  |

**Property Taxes** — There was an 3.2% increase for property tax to the Social Services Fund in fiscal year 2017.

**Specific Ownership Tax** — A specific ownership tax is applied to the fair market value of vehicles registered in Colorado. The tax is collected when vehicle owners renew their registrations each year. There was a 3.2% decrease in specific ownership tax collections in fiscal year 2017.

**Intergovernmental** — This category includes federal, state and local sources. There was a decrease of 3.4% or \$112,119 in revenues in fiscal year 2017.

# Schedule of Expenditures (Social Services Fund)

|                                           | of Total |    | 2017      |      | 2016                 | (      | Decrease)           | Change         |  |
|-------------------------------------------|----------|----|-----------|------|----------------------|--------|---------------------|----------------|--|
| Current: Public health and human services | 100.00%  | ¢  | 3,715,336 | \$   | 2 660 995            | ¢      | 54.451              | 1.50/          |  |
| Capital outlay                            | 0.00%    | \$ | 3,713,330 | \$   | 3,660,885<br>152,384 | \$<br> | 54,451<br>(152,384) | 1.5%<br>100.0% |  |
| TOTAL - EXPENDITURES                      | 0.00%    | \$ | 3,715,336 | _\$_ | 3,813,269            | \$     | (97,933)            | -2.6%          |  |

**Social Services** — The expenditure summary shows a 2.6% decrease in expenditures from fiscal year 2016 to 2017. Expenditures exceeded revenues by \$2,856 during fiscal year 2017. A tremendous effort will continue to be made to maintain services and evaluate revenue and expenditure streams. As stated earlier, the State's budget crunch resulted in cutbacks in various program areas, and the County has tried to match the decreases in revenues with corresponding decreases in expenditures.

## Fund Balance Re-Cap (Social Services Fund)

|                                 |    | iscal Year<br>2017 | F  | iscal Year<br>2016 | Increase<br>Decrease) | Percent<br>Change |  |
|---------------------------------|----|--------------------|----|--------------------|-----------------------|-------------------|--|
| FUND BALANCE, Beginning of year | \$ | 734,393            | \$ | 733,605            | \$<br>788             | 0.1%              |  |
| FUND BALANCE, End of year       |    | 731,537            |    | 734,393            | (2,856)               | -0.4%             |  |

**Fund Balance** — The 0.4% decrease in year-end fund balance is significant to note, as a strong effort has been made to monitor and to develop the revenue resources needed to fund these human services programs. Unfortunately, the revenue streams that the County has access to are limited, and property tax will remain the only "real" source of additional County funding.

#### CAPITAL IMPROVEMENT FUND

The Capital Improvement Fund does not meet the requirement to be considered a major fund in fiscal year 2017, however due to its nature the County has chosen to include this fund as a major fund. During 2017, \$334,026 was collected from property tax and \$69,285 was collected from specific ownership tax. This revenue will continue to build a fund balance for future capital improvement projects.

# Schedule of Revenues (Capital Improvement Fund)

|                        | Fi | scal Year<br>2017 | Fi | scal Year<br>2016 | -  | ncrease<br>Decrease) | Percent<br>Change |  |  |
|------------------------|----|-------------------|----|-------------------|----|----------------------|-------------------|--|--|
| Property taxes         | \$ | 334,026           | \$ | 179,831           | \$ | 154,195              | 85.7%             |  |  |
| Specific ownership tax |    | 69,285            |    | 39,774            |    | 29,511               | 74.2%             |  |  |
| Intergovernmental      |    | -                 |    | 17,000            |    | (17,000)             | -100.0%           |  |  |
| Roof Settlement        |    | 300,000           |    | -                 |    | 300,000              | 100.0%            |  |  |
| Miscellaneous          |    | 7,241             |    | 5,750             |    | 1,491                | 25.9%             |  |  |
| TOTAL - REVENUES       | \$ | 710,552           | \$ | 242,355           | \$ | 468,197              | 193.2%            |  |  |

**Property Taxes**—The mill levy was increased from 1.25 mills in 2016 to 2.25 mills in fiscal year 2017, resulting in an increase of 85.7%, or \$154,195.

**Specific Ownership Tax** — A specific ownership tax is applied to the fair market value of vehicles registered in Colorado. The tax is collected when vehicle owners renew their registrations each year.

Overall — Total fiscal year 2017 revenue increased by \$468,197, primarily due to the mill levy increase an a settlement received for a faulty roof.

# Schedule of Expenditures (Capital Improvement Fund)

|                      | Pecentage of Total | Fiscal Year<br>2017 |        | Fiscal Year<br>2016 |         | Increase<br>Decrease) | Percent<br>Change |  |
|----------------------|--------------------|---------------------|--------|---------------------|---------|-----------------------|-------------------|--|
| Current:             |                    |                     |        |                     |         |                       |                   |  |
| General government   | 65.26%             | \$                  | 23,632 | \$                  | 160,340 | \$<br>(136,708)       | -85.3%            |  |
| Public safety        | 0.07%              | \$                  | 25     | \$                  | 3,500   | \$<br>(3,475)         | -99.3%            |  |
| Capital outlay       | 34.67%             |                     | 12,554 |                     | 571,751 | <br>(559,197)         | -97.8%            |  |
| TOTAL - EXPENDITURES | 100.00%            | \$                  | 36,211 | \$                  | 735,591 | \$<br>(699,380)       | -282.4%           |  |

The only project completed in fiscal year 2017 was a remodel of the County Commissioners front desk.

# Fund Balance Re-Cap (Capital Improvement Fund)

|                                 | F  | iscal Year<br>2017 | F  | iscal Year<br>2016 | Increase<br>Decrease) | Percent<br>Change |  |
|---------------------------------|----|--------------------|----|--------------------|-----------------------|-------------------|--|
| FUND BALANCE, Beginning of year | \$ | 639,147            | \$ | 1,132,383          | \$<br>(493,236)       | -43.6%            |  |
| FUND BALANCE, End of year       |    | 1,313,488          |    | 639,147            | 674,341               | 105.5%            |  |

**Fund Balance** — The fiscal year 2017 year-end fund balance of \$1,313,488 represents an increase of \$674,341 or 105.5% over the 2016 fund balance. The increase was primarily due to the roof settlement and increase in property tax collections and specific ownership tax due to the increase in mill levy.

~~~~~

#### GENERAL HUMAN SERVICES FUND

The General Human Services Fund is a major fund, and total revenues of \$888,641 were generated. Total expenditures of \$889,080 were noted, leaving a year-end fund balance of \$69,411 (decrease of \$439 from fiscal year 2016). This fund encompasses services areas such as Retired and Senior Volunteer Program (RSVP), Single Entry Point (SEP), and Community Service Block Grant (CSBG).

# Schedule of Revenues (General Human Services Fund)

	Fi	scal Year 2017	F	iscal Year 2016	Increase Decrease)	Percent Change		
Intergovernmental	\$	888,641	\$	1,002,517	\$ (113,876)	-11.4%		
TOTAL - REVENUES	\$	888,641	\$	1,002,517	\$ (113,876)	-11.4%		

**Property Taxes** — No mills are allocated to this fund.

**Intergovernmental** — This category includes federal and state sources. In fiscal year 2017, there was a 11.4% or \$113,876 decrease over fiscal year 2016.

# Schedule of Expenditures (General Human Services Fund)

	Pecentage of Total	F	iscal Year 2017	F	iscal Year 2016		Increase Decrease)	Percent Change	
Current:									
Health and human services	86.13%	\$	765,780	\$	766,229	\$	(449)	-0.1%	
Capital outlay	13.87%	\$	123,300	\$	237,091	_\$_	(113,791)	-48.0%	
TOTAL - EXPENDITURES	100.00%	\$	889,080	\$	1,003,320	\$	(114,240)	-11.4%	

**General Human Services** — The expenditure summary shows an 11.4% decrease in expenditures from fiscal year 2016 to 2017. This is primarily due to a remodel project of the Adult Services offices. Expenditures exceeded revenues by \$439 during fiscal year 2017.

## Fund Balance Re-Cap (General Human Services Fund)

		2017	2016	(D	Decrease)	Change	
FUND BALANCE, Beginning of year	\$	69,850 \$	70,653	\$	(803)	-1.1%	
FUND BALANCE, End of year		69,411	69,850		(439)	-0.6%	

**Fund Balance** — This figure represents a decrease of 0.6% or \$439 in fund balance for the year. This is primarily due to timing issues associated with the State's fiscal year in regard to expenditure reimbursement and a remodel project.

#### NON-MAJOR GOVERNMENTAL FUNDS

Information for non-major governmental funds is aggregated and reported as other types of funds in the statement of revenues, expenditures and changes in fund balances. Further detail by fund is reported as part of the other supplemental information section of this financial report. Included in the County's non-major governmental funds are the Insurance Fund, Clerk Hire Fund, Conservation Trust Fund, Health Fund, Area Agency on Aging Fund, and the Otero County Land Trust Fund.

Insurance Fund resources are utilized to pay premiums for the County Casualty and Property Pool (CAPP) coverage, and any other costs associated with its liability and/or property program. A mill levy is used to develop the necessary resources needed to provide the appropriate levels of insurance coverage. The year-end fund balance increased to \$378,368 in fiscal year 2017. due to an increase in insurance recovery revenues. Premiums are based on a three-year average of claims incurred. The philosophy of the Board of County Commissioners is to allocate a portion of the mill levy at a level to provide funding for the premium. Furthermore, the Board agrees that the fund balance should remain at approximately \$250,000. It is important to note that the deductible for the insurance fund is recognized in the difference from the claim amount submitted and the insurance recovery (\$1,000 for property and \$500 for vehicles).

<u>Clerk Hire Fund</u> provides staffing and supports for the Clerk and Recorder operations. Staff license motor vehicles, record documents, complete title transactions, etc. Its main financial resource is from the service fees charged through for the various transactions. A fiscal year 2017 year-end fund balance of \$461,010 reflects an increase of \$36,916 over 2016. Changes in personnel staffing from year to year are used to maintain the fund balance at a viable number.

<u>Conservation Trust Fund</u> resources are used to develop/maintain recreational facilities or opportunities. The \$60,283 decrease in fiscal year 2017 year-end fund balance is result of decreased intergovernmental revenues and increased expenditures leaving a fund balance of \$296,348.

Health Fund Otero County Health Department (OCHD) is also considered to be a non-major fund for reporting purposes. Revenues (including transfers-in of \$56,493) totaled \$1,462,463 and expenditures amounted to \$1,368,566. A year-end fund balance of \$1,248,669 represented an increase of \$93,897. OCHD is the statutorily required local public health agency serving both Crowley and Otero Counties in rural, Southeast Colorado. In addition to providing statutorily required public health services in the aforementioned counties, OCHD serves many other counties regionally with "siloed" program specific services. Public health funding is conspicuously volatile and transient, with many OCHD programs being grant funded and prone to this effect. These grant funded programs are literally "here today, gone tomorrow" due to the caprices of the grantors. The unrelenting search for funding is a major focus of OCHD administration.

Area Agency on Aging (AAA) Fund is used to provide services to the elderly residents in the region. A variety of agencies/programs are direct recipients of allocated funds through the AAA, i.e., transportation, advocacy, meal services, dental access, etc. Revenues come primarily from intergovernmental sources, and the year-end fund balance of \$73,454.

Otero County Land Trust Fund (OCLT) provides support for the County's conservation easement program. The Fund Balance of \$66,021 represents a decrease of \$446, which is the annual stewardship monitoring costs which is done on conservation easements in perpetuity.

#### OTHER FUNDS

Information for other funds is reported as other types of funds in the statement of revenues, expenditures and changes in fund balances. Further detail by fund is reported as part of the other supplemental information section of this financial report. Included in the County's other funds is the Contingent Fund. This fund is presented within the General Fund.

The Contingent Fund is used to provide resources for any financial contingencies that might arise. The year-end fund balance for the Contingent Fund is \$305,878. This represents an increase of \$2 in fiscal year 2017.

#### PROPRIETARY FUNDS

The County's proprietary funds provide the same type of information found in the County-wide financial statements, but in more detail. Proprietary funds account for operations that are organized to be self-supporting through user charges. The County's proprietary funds consist of two internal services funds.

## **COMPONENT UNITS**

The Small Business Development Revolving Loan Fund (SBDRLF) focuses on providing loans to small businesses. The financial activities of the SBDRLF are presented as a "discretely presented component unit" in the County's financial statements.

The 911 Otero County Emergency Telephone Service Authority Board was created for the purpose of providing 911 emergency phone services in Otero County. The financial activities of the E911 Authority are presented as a "discretely presented component unit" in the County's financial statements.

## INTERNAL SERVICES FUNDS

Internal services funds are used to account for the financing of goods or services provided by one department to other departments of the County on a cost reimbursement basis. The County's internal services funds are used to account for a self-insured health benefit plan and a capital equipment acquisition program.

The County's Internal Services Fund is used as a resource base to purchase requested equipment (over \$1,000) for the various departments. Assets are purchased through the fund, amortized costs are then charged to each department as a "rental charge." When an item needs replacement, adequate funds have been generated through the on-going rental fees to make a replacement purchase. Revenues totaled \$233,045 in fiscal year 2017. The overall year-end increase in net position was \$48,744.

The Medical Trust Fund is an internal service fund used to account for the County's self-insured health benefit program. Revenues to support the program originate from two primary sources:

- 1. Employee contributions toward the cost of the health benefit program premiums,
- 2. County contributions toward the cost of the health benefit program premiums.

Expenditures include claims, stop-loss premiums and plan administration for a health benefit program for employees and their families.

In fiscal year 2017, the County revenues exceeded expenditures by \$461,434 leaving a net position of \$1,763,412. Based on actual claims for the last 6 months in fiscal year 2017, it was estimated that claims incurred but not reported (IBNR) would be about \$330,116. The final IBNR was calculated using July to December 2017 and includes a 10% adjustment for inflation and reflects only an estimate of claims payable recorded at year end with a lag time of 75 days.

The costs of health care continue to rise, and the County revised its schedule of benefits and premium rates to offset these increases.

#### FIDUCIARY / AGENCY FUNDS

A variety of accounts are maintained by the County Treasurer, Public Trustee, and County Clerk that are custodial in nature, i.e., taxing entity disbursements, etc. A total of \$844,931 in deposits was being held at December 31, 2017.

#### MAJOR FUND BUDGETARY HIGHLIGHTS

The original fiscal year 2017 budget that was adopted by the Board of County Commissioners on December 12, 2016, showed total appropriations of \$31,286,720. This amount includes \$5,960,867 in total General Fund appropriations. Budgeted expenditures in this category are up 5.4% or \$304,289 from fiscal year 2016. The excess of revenues over expenditures for the General Fund in fiscal year 2016 was \$243,450. There is not a significant difference between the adopted budget and the final revised budget with regard to the functional distribution of expenditures.

With regard to the *major funds*, the variance of actual results compared to the final revised budget shows that the County did not over spend its fiscal year 2017 budget for these funds.

A re-cap of the *non-major funds* indicates that the County under spent the fiscal year 2017 budget in these areas by \$1,467,879 for all non-major funds, with the exception of the Insurance Fund, which was over spent by \$33,057. The primary reason for this under-expenditure was substantial under spending of the Conservation Trust Fund of \$247,110, Health Fund of \$882,487, and Area Agency on Aging fund of \$357,597.

#### CAPITAL ASSETS

The County's investment in capital assets for its governmental activities as of December 31, 2017, amounted to \$12,591,642 (net of accumulated depreciation of \$11,781,877). Capital assets include land, buildings, improvements, machinery, vehicles, equipment, and infrastructure currently acquired. Additional information concerning capital assets can be found in Note 4 to the financial statements.

#### LONG-TERM OBLIGATIONS

As of December 31, 2017, the County had long-term obligations outstanding of \$1,488,846, including amounts currently due of \$218,059. This includes compensated leave in the amount of \$391,536, and a portion of closure/post-closure costs associated with the aforementioned OCLI solid waste landfill sites in the amount of \$1,005,762, Otero County portion. The reader should refer to Note 6 of the Notes to the Financial Statements for further information relative to long-term debt.

#### **COMPONENT UNITS**

Only summary information regarding component units appears in the County's financial statements. Currently, the only recognized component units are the Otero County Emergency Telephone Service Authority Board (E911) and the Small Business Development Revolving Loan Fund. The reader should refer to Note 1 of the Notes to the Financial Statements for further information relative to this "Discretely Presented Component Units."

#### FACTORS AFFECTING FUTURE FINANCIAL CONDITIONS

The FY2017 Budget continues to be impacted by the general economic conditions within the County therefore the County has again adopted a conservative approach to the budget. Otero County has not been immune from the economic hardships seen in other parts of Colorado as well as the United States. There is no doubt that the County has been impacted by the drought, however, Otero County saw some financial relief in 2017 with a slight increase in property tax revenue. Furthermore, Otero County employees were conservative when utilizing the Medical Trust Fund and we were able to give a Cost of Living Adjustment (COLA) of \$50/employee/month increase and a 1 step Anniversary increase upon a satisfactory evaluation. Furthermore, continued efforts to acquire our local agricultural water resources for municipal use may have a serious impact on future tax revenue streams (change from productive ground to pasture/vacant land).

#### CONTACTING THE COUNTY'S FINANCIAL MANAGEMENT

This financial report is designed to provide a general overview of the Otero County, Colorado's finances for all those with an interest in the County's finances and to demonstrate the County's accountability for the money it receives. Questions concerning any of the information provided in this report or request for additional information should be addressed to the County Administrator at 13 West Third Street, Suite 212, La Junta, Colorado, 81050. Telephone number is (719) 383-3000 / (719) 383-3090 (fax).

BASIC FINANCIAL STATEMENTS
AS OF AND FOR THE YEAR ENDED
DECEMBER 31, 2017

# STATEMENT OF NET POSITION DECEMBER 31, 2017

			Discretely-Presented Component Uni						
		Primary Government	C	omponent Unit	C	omponent Unit			
	G	overnmental Activities	E-9	11 Services	Small Busines Development Fund				
ASSETS									
Cash and cash equivalents	\$	11,395,938	\$	309,238	\$	196,633			
Investments		4,838,981		100,000					
Receivables:									
Accounts		1,438,079		20,455		221,57			
Property taxes		3,393,032							
Interest		17,850							
Due from other government		55,094							
Prepaid items		4,095							
Inventory		157,904							
Capital assets:		· <b>y* *</b> ·							
Non-depreciable		5,443,950							
Depreciable, net		7,147,692		13,941					
		.,,2		12,711					
TOTAL ASSETS		33,892,615		443,634		418,204			
LIABILITIES									
CURRENT LIABILITIES									
Accounts payable		530,015		5,926					
Claims payable		333,116		3,720					
Due to other governments		115,669							
Public trustee deposits		73,277							
Non-current liabilities		13,211							
		224 922							
Due within one year		224,822							
Due in more than one year		1,264,025							
FOTAL LIABILITIES		2,540,924		5,926					
DEFERRED INFLOWS OF RESOUR	RCES								
Property taxes		3,393,032							
Unavailable grant revenue		1,331,247							
TOTAL DEFERRED INFLOWS OF									
RESOURCES		4,724,279							
NET POSITION									
Net investment in capital assets Restricted		12,500,094		13,941					
Emergencies		299,315							
Grants						418,204			
Statute		1,122,694							
Inrestricted		12,705,309	***************************************	423,767					
COTAL NET DOCUTON	Φ	26 627 412	ø	427 700	Ф	410 204			
TOTAL NET POSITION	\$	26,627,412	\$	437,708	\$	418,204			

STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2017

			Progran	ı Rev	enue	Net (Expense) Revenue and Changes in Net Position						
FUNCTIONS / PROGRAMS	Expenses	******	Charges for Services and Sales		Operating Grants and	Primary Government Governmental Activities		Component Unit E-911 Services	- C	Component Unit Small Bus.		
Primary government General government Public safety Public works Health and welfare Culture and recreation Conservation Economic development Interest TOTAL	\$ 3,592,486 2,074,056 2,568,476 8,645,814 148,387 127,363 8,055 \$ 17,164,637			\$	375,660 472,346 46,280 6,277,259 51,284	\$ (2,490,706) (1,522,939) (2,349,275) (83,245) (148,387) (76,079) 233 (8,055) \$ (6,678,453)	\$		\$	· · · · · · · · · · · · · · · · · · ·		
Component Unit E911 Emergency Services Small Business Development	\$ 145,055 \$ -	<u>\$</u>	145,448	<u>\$</u>	99,180		\$	393	\$	99,180		
GENERAL REVENUES Property taxes Specific ownership taxes Sales taxes Highway user tax Payment in lieu of taxes Other taxes Fines and forfeitures Investment income Miscellaneous Gain on sale of capital assets Insurance recovery Total general revenues Change in net position						3,260,620 675,853 1,629,444 1,731,799 469,074 15,776 2,175 149,535 581,114 31,822 138,250 8,685,462 2,007,009		767 767 1,160		15,104 15,104 114,284		
NET POSITION, Beginning of year						24,620,403		436,548		303,920		
NET POSITION, End of year						\$ 26,627,412	\$	437,708	_\$	418,204		

BALANCE SHEET - GOVERNMENTAL FUNDS DECEMBER 31, 2017

	General	Road & Bridge	Social Services	Capital Improvement	General Human Services	Other	Total
ASSETS  Cash and cash equivalents  Cash with trustee	\$ 2,829,300 46,028	\$ 1,385,797	\$ 950,614	\$ 637,254 482,556	\$ 514,428 557,770	\$ 2,397,090	\$ 8,714,483 46,028 4,838,981
Investments Receivables: Accounts Property tax	2,401,135 524,560 1,861,932 17,850	1,397,520 151,936 642,184	193,843 386,485	4,906 425,134	20,402	450,389 77,297	1,346,036 3,393,032 17,850
Interest Due from other governments Notes receivable - from other funds Due from other funds Prepaid items Inventory	70,143	18,259 157,904	52,911 14,922 4,095	184,033 10,265	4,152	2,198	52,911 184,033 119,939 4,095 157,904
TOTAL ASSETS	7,750,948	3,753,600	1,602,870	1,744,148	1,096,752	2,926,974	18,875,292
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCE LIABILITIES Accounts payable Accrued liabilities Due to other governments Due to other funds Notes payable - to other funds Public trustee deposits	250,016 17,646 42,204 184,033 73,277	19,317 3,568 20,762	48,632 113,486 12,894	5,526	4,731 5,781	207,319 1,113 7,023	530,015 22,327 113,486 94,190 184,033 73,277
Total liabilities	567,176	43,647	175,012	5,526	10,512	215,455	1,017,328
DEFERRED INFLOWS OF RESOURCE Property tax Unavailable grant revenue	S 1,861,932 72,439	642,184	386,485 309,836	425,134	1,016,829	77,297 110,352	3,393,032 1,509,456
Total deferred inflows of resources	1,934,371	642,184	696,321	425,134	1,016,829	187,649	4,902,488
FUND BALANCES Non-spendable inventory Restricted Committed Unassigned	299,315 305,878 4,644,208	157,904 2,909,865	731,537	1,313,488	69,411	823,379 1,700,491	157,904 1,122,694 7,030,670 4,644,208
Total fund balance	5,249,401	3,067,769	731,537	1,313,488	69,411	2,523,870	12,955,476
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCE	\$ 7,750,948	\$ 3,753,600	\$ 1,602,870	\$ 1,744,148	\$ 1,096,752	\$ 2,926,974	\$18,875,292

# RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO TO THE STATEMENT OF NET POSITION DECEMBER 31, 2017

TOTAL GOVERNMENTAL FUND BALANCES	\$	12,955,476
Amounts reported for governmental activities in the statement of net position are different because:		
Deferred inflow of resources for amounts not received within the availability period are not reported as revenue in the governmental funds.		178,209
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds  Cost Less accumulated depreciation  Capital assets used in governmental activities are not reported in the funds  (11,781,877)		12,591,642
The internal service funds are used by management to charge the costs of the operation and maintenance of the vehicle fleet and employee insurance to individual funds. The assets and liabilities of the internal service funds are included in the governmental activities in the statement of net position.		2,368,604
Liabilities not due and payable in the current period are not reported in the fund balance sheets, but are reported on the government-wide statement of net position:  Capital lease payable Compensated absences (369,209) Landfill post-closure (1,005,762)	pa mana	(1,466,519)
NET POSITION OF GOVERNMENTAL ACTIVITIES IN THE STATEMENT OF NET POSITION	\$	26,627,412

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS

FOR THE YEAR ENDED DECEMBER 31, 2017

	General	Road & Bridge	Social Services	Capital Improvement	Human Services	Other	Total
REVENUES Property taxes Specific ownership tax Sales taxes	\$ 1,789,605 370,875 1,629,444	617,055 127,916	\$ 445,651 92,380	\$ 334,026 69,285		\$ 74,283 15,397	\$ 3,260,620 675,853 1,629,444
Intergovernmental taxes Intergovernmental Charges for services Fines and foreclosures	15,776 1,043,098 516,118 2,175	1,731,799 46,280 172,920	3,174,449		888,641	2,241,175 267,661 4,867	1,747,575 7,393,643 956,699 2,175 172,979
Investment earnings Miscellaneous Current market value change	168,112 109,032 (24,148)	-		7,241		158,677	274,950 (24,148)
Total revenues	5,620,087	2,695,970	3,712,480	410,552	888,641	2,762,060	16,089,790
EXPENDITURES Current:							
General government Public safety Public works	2,872,703 2,064,438 151,548	2,408,130		23,632 25		324,105	3,220,440 2,064,463 2,559,678
Health and welfare Culture and recreation Conservation Economic development	50,470 26,967 124,559	2,400,130	3,715,336		765,780	2,334,890 118,152 1,256	6,866,476 145,119 125,815
Capital outlay Debt service:	102,857	153,706		12,554	123,300		392,417
Prinicpal retirement Interest and fiscal charges	7,241	336,420 814					336,420 8,055
Total expenditures	5,400,783	2,899,070	3,715,336	36,211	889,080	2,778,403	15,718,883
Excess (deficiency) of revenues and expenditures	219,304	(203,100)	(2,856)	374,341	(439)	(16,343)	370,907
Other financing sources (uses): Sale of assets Insurance recovery Roof Settlement		27,965		300,000		138,250	27,965 138,250 300,000
Proceeds from capital lease Transfers in Transfers out	91,548 (56,493)					56,493	91,548 56,493 (56,493)
Total other financing sources (uses)	35,055	27,965		300,000		194,743	557,763
Net changes in fund balance	254,359	(175,135)	(2,856)	674,341	(439)	178,400	928,670
FUND BALANCE, Beginning of year	4,995,042	3,242,904	734,393	639,147	69,850	2,345,470	12,026,806
FUND BALANCE, End of year	\$ 5,249,401	\$ 3,067,769	\$ 731,537	\$ 1,313,488	\$ 69,411	\$ 2,523,870	\$ 12,955,476

# RECONCILIATION OF GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2017

	\$	928,670
(666, 537)		
446,166		(220,371)
(196,084) 189,858		(6,226)
		510,178
99,456 (53,748)		45,708
		178,208
		(91,548)
		336,420
(7,578)		(7,578)
(1,005,762) 1,349,626		343,864
(369,209) 358,893		(10,316)
	\$	2,007,009
	(196,084) 189,858 99,456 (53,748) (1,005,762) 1,349,626 (369,209)	(666,537) 446,166 (196,084) 189,858 (1,96,084) 189,858 (53,748) (1,005,762) 1,349,626 (369,209) 358,893

## STATEMENTS OF NET POSITION - PROPRIETARY FUNDS DECEMBER 31, 2017 AND 2016

		Governmental Activities Internal Service Funds					
		2017		2016			
ASSETS							
CURRENT ASSETS	ď	2 (25 42(	ø	2 100 221			
Cash and cash equivalents Accounts receivable	\$	2,635,426 92,043	\$	2,198,231 16,456			
Total current assets		2,727,469		2,214,687			
NON-CURRENT ASSETS Capital assets:							
Depreciable, net		229,479		275,187			
TOTAL ASSETS		2,956,948		2,489,874			
LIABILITIES							
CURRENT LIABILITIES							
Accounts payable				-			
Claims payable		333,116		376,220			
Due to other funds		25,749		25,749			
Total current liabilities		358,865		401,969			
TOTAL LIABILITIES		358,865		401,969			
NET POSITION							
Investment in capital assets		229,479		275,187			
Unrestricted		2,368,604		1,812,718			
TOTAL NET POSITION	\$	2,598,083	\$	2,087,905			

## STATEMENTS OF REVENUES, EXPENSES AND CHANGES IN NET POSITION - PROPRIETARY FUNDS

DECEMBER 31, 2017 (with comparative amounts for 2016)

	Governmental Activities Internal Service Funds				
	2017	2016			
OPERATING REVENUES Charges for services Miscellaneous	\$ 2,351,375 81,493	\$ 2,219,253			
Total operating revenues	2,432,868	2,219,253			
OPERATING EXPENSES General government Claims Depreciation	594,906 1,246,694 99,456	478,467 1,738,819 99,054			
Total operating expenses	1,941,056	2,316,340			
Operating income (loss)	491,812	(97,087)			
NON-OPERATING REVENUES Gain on sale of assets Interest revenue Total non-operating revenues	10,083 8,283 18,366	3,174 4,850 8,024			
Income (Loss)	510,178	(89,063)			
Change in net position	510,178	(89,063)			
NET POSITION, Beginning of year	2,087,905	2,176,968			
NET POSITION, End of year	\$ 2,598,083	\$ 2,087,905			

#### STATEMENTS OF CASH FLOWS - PROPRIETARY FUNDS FOR THE YEAR ENDED DECEMBER 31, 2017 (with comparative amounts for 2016)

	Governmental Activities Internal Service Funds				
		2017		2016	
OPERATING ACTIVITIES  Cash received from customers  Cash payments for goods and services	\$	2,357,281 (1,884,704)	\$	2,203,259 (2,050,924)	
Net cash provided by operating activities		472,577	-	152,335	
NONCAPITAL FINANCING ACTIVITIES Transfers out	*******************************				
NET CASH (USED) BY NONCAPITAL FINANCING ACTIVITIES			··········		
CAPITAL AND RELATED FINANCING ACTIVITIES Proceeds from sale of assets Payments for capital acquisitions		10,083 (53,748)		3,250 (139,244)	
Net cash used in capital and related financing activities		(43,665)		(135,994)	
INVESTING ACTIVITIES Interest received		8283		4,850	
NET CASH PROVIDED BY INVESTING ACTIVITIES		8283		4,850	
NET CHANGE IN CASH AND CASH EQUIVALENTS		437,195		21,191	
CASH AND CASH EQUIVALENTS, Beginning of year		2,198,231		2,177,040	
CASH AND CASH EQUIVALENTS, End of year		2,635,426		2,198,231	
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES Operating income (loss) Adjustments to reconcile operating income (loss) to net cash provided	8	491,812		(97,087)	
(used) by operativing activites  Depreciation  Change in appreciate and liabilities		99,456		99,054	
Change in operating assets and liabilities - Accounts receivable Accounts payable Claims payable		(75,587) (43,104)		(15,994) (27,501) 193,863	
Net cash provided by operating activities	\$	472,577	\$	152,335	

#### STATEMENTS OF FIDUCIARY ASSETS AND LIABILITIES - FIDUCIARY FUNDS **DECEMBER 31, 2017 AND 2016**

	Agency Fund						
	2017			2016			
ASSETS							
Cash and cash equivalents		697,917	\$	634,801			
Total assets	Total Control Control	697,917	Process and the second	634,801			
LIABILITIES							
Due to other entities		697,917		634,801			
Total liabilities	\$	697,917	\$	634,801			

#### OTERO COUNTY, COLORADO NOTES TO FINANCIAL STATEMENTS DECEMBER 31. 2017

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of Otero County (the County) have been prepared in conformity with accounting principles generally accepted in the United States of America as applicable to governmental entities. The County's reporting entity applies all relevant Governmental Accounting Standards Board (GASB) pronouncements. A summary of significant policies is as follows:

**Reporting Entity** — Otero County is a statutory county governed by an elected three-member commission. As required by generally accepted accounting principles, these financial statements present Otero County (the primary government) and its component units.

Component units are legally separate organizations for which the County is financially accountable. The County is financially accountable for an organization if the County appoints a voting majority of the organization's governing board and (1) the County is able to significantly influence the programs or services performed or provided by the organizations; or (2) the County is legally entitled to or can otherwise access the organization's resources; the County is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the County is obligated for the debt of the organization. Component units also may include organizations that are fiscally dependent on the County in that the County approves the budget, levies their taxes or issues their debt.

**Discretely Presented Component Units** — Otero County Emergency Telephone Service Authority Board — The Otero County Emergency Telephone Service Authority Board (Authority) was created for the purpose of providing 911 emergency phone services for Otero County. All governmental entities of the County agreed to participate through an intergovernmental agreement. The County Commissioners have the power of appointment over the Board and are, therefore, deemed to have oversight responsibility over the Authority. The Authority is presented as a business-type activity. The Authority does not issue separate financial statements.

Small Business Development Revolving Loan Entity (AKA Otero Partners, Inc.) — The Small Business Development Revolving Loan Entity (AKA Otero Partners, Inc.) focuses on providing loans to small businesses, while at the same time offering technical assistance through the local Small Business Development Center. This entity was formed by intergovernmental agreement (IGA) with other governmental units and is considered a not-for-profit corporation under Colorado law and the Internal Revenue Code. Each of the participants appoints one board member to the governing body. The County has determined that this entity should be included in the reporting entity because its exclusion would render the financial statements misleading. In addition, there are no separately issued financial statements for this entity.

Joint Venture — Otero County Landfill, Inc. — Otero County is a participant along with six other entities within the County in a joint venture known as the Otero County Landfill, Inc. As a participant, the County is responsible for a portion of the closure and post-closure costs of the landfill. See Note 6 for the County's share of those estimated costs as of December 31, 2017. A complete financial report may be obtained from the administrative offices of Otero County.

**Related Organizations** — Otero County Housing Authority — The Otero County Housing Authority is governed by a five-member board appointed by the Commissioners. The Authority provides housing to certain qualified residents and is principally funded through federal grants and rental charges. Because the appointments are administrative in nature and control over the organization is at the federal government level, the Authority is treated as a related organization of the County rather than a component unit.

Government-Wide and Fund Financial Statements — The government-wide financial statements report information on all of the non-fiduciary activities of the primary government and its component units. The effect of inter-fund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. Likewise, the primary government is reported separately from certain legally separate component units for which the primary government is financially accountable.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. The County does not allocate indirect expenses to functions in the statement of activities. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. In identifying which function program revenue pertains, the determining factor for charges for services is the function that generates the revenue. For grants and contributions, the determining factor is the function that restricts the revenue. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds, proprietary funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements.

Measurement Focus, Basis of Accounting and Financial Statement Presentation — The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of the related cash flows.

Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 90 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due. This approach differs from the manner in which the governmental activities in the government-

wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the governmental fund statements.

Property taxes, sales taxes, franchise taxes, interest revenues, and charges for services are all considered to be susceptible to accrual and accordingly have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the government.

Grant and entitlement awards are recorded as revenue when earned. Grants or entitlements received in excess of expenditures are recorded as deferred inflows of resources. Expenditures are recorded on an accrual basis.

Under the terms of grant agreements, the County funds certain programs by a combination of specific cost-reimbursement grants, categorical block grants, and general revenues. Thus, when program expenditures are incurred, there are both restricted and unrestricted net position available to finance the program. It is the County's policy to first apply cost-reimbursement grant resources to such programs, followed by categorical block grants, and then by general reimbursement grant resources to each such programs, followed by categorical block grants, and then by general revenues.

The County funds certain expenditures by a combination of restricted, committed, assigned and unassigned revenues. Thus, when expenditures are incurred, there are restricted, committed, assigned and unrestricted fund balance available to finance the expenditure. It is the County's policy to first apply restricted fund balance, followed by committed fund balance, and then by assigned fund balance to each such expenditure, followed by unassigned fund balance.

Net position represents the difference between assets, deferred outflows of resources, liabilities and deferred inflows of resources. Net position is reported as restricted when there are limitations imposed on use, either through the enabling legislation adopted by the County or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. The remainder of net position is reported as not being restricted.

The County reports the following major governmental funds:

The General Fund is the government's primary operating fund. It accounts for all financial resources of the general government, except those which are required to be accounted for in another fund.

The Road & Bridge Fund is a special revenue fund, which is used to account for the proceeds of highway taxes and other specific revenue sources that are legally restricted to expenditures for maintenance and construction of the County road system and for the operation of solid waste disposal as outlined by an Intergovernmental Agreement with Otero County Landfill, Inc. (OCLI).

The Social Services Fund is a special revenue fund, which is used to account for federal, state and local revenues to be used to provide welfare services to eligible individuals within the County.

The Capital Improvement Fund is a major fund for financial reporting purposes. The fund is tentatively being targeted for a jail construction project and improvements to the County buildings. Management has chosen to show this fund as a major fund even though it does not meet the required tests to show it as a major fund.

The General Human Service Fund is a special revenue fund, which is used to account for federal, state and local revenues to be used to provide services to assist individuals who are in need to remain self-sufficient and be as independent as possible.

Special Revenue Funds — Special revenue funds are used to account for revenue sources that are legally restricted to expenditure for specific purposes. The other special revenue funds include the Insurance, Clerk Hire, Conservation Trust, Contingent, Health, AAA Services, and Otero County Land Trust (OCLT) funds.

Proprietary Funds — There are two proprietary funds. The Internal Service Fund accounts for the purchase of assets for departmental use with a minimum of \$1,000. The Medical Insurance fund accounts for medical benefits provided to other departments or agencies of the government, or to other governments, on a cost reimbursement basis.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the County's internal service funds are charges for services. Operating expenses of the internal service funds include the costs of services, administrative expenses and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

Fiduciary Funds — Fiduciary funds account for assets held by the County in a trustee capacity or as an agent on behalf of others.

The agency funds are custodial in nature and do not present results of operations or a measurement focus. Agency funds are accounted for using the accrual basis of accounting. Those funds are used to account for assets that the County holds for others in an agency capacity. The County's agency funds include the Treasurer's office, Clerk's office and Public Trustee.

Fund Equity — Fund equity at the governmental fund financial reporting level is classified as "fund balance." Fund equity for all other reporting is classified as "net position."

Cash and Cash Equivalents — For the purpose of the statement of cash flows the government's cash and cash equivalents are considered to be cash on hand, demand deposits, and highly liquid investments.

The County may invest in bonds or other interest-bearing obligations issued by or unconditionally guaranteed by the United States, bonds that are the direct obligation of the State of Colorado, or any county, city or school district in the State. The County may also invest in repurchase agreements of any marketable security otherwise authorized by law, where the market value of such security is at all times at least equal to the moneys involved, and there is assignment of such security pursuant to current depository regulations.

Investments for the government, as well as for its component units, are reported at fair value.

**Receivables and Payables** — Outstanding balances between funds are reported as "due to/from other funds." Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

All trade and property tax receivables, including those for each discretely presented component unit, are shown net of an allowance for uncollectible accounts, if required.

Property taxes are not due and payable until after the assessment year has ended and are not included in the budgets or statements of revenues, expenditures and fund balance of the assessment year. Property taxes levied are recorded in the governmental funds as taxes receivable and deferred inflows of resources as of December 31, 2017, since the amounts are measurable but not available until 2018. Property tax abatements are recorded as an offset to property tax revenues when they are paid. An allowance for uncollectible property taxes is not provided as the uncollectible amounts were determined to be negligible based on an analysis of historical trends. Property taxes are levied before December 22 each year and attached as an enforceable lien on the property as of January 1 of the following year. Taxes are payable in full on April 30 or in two installments due on February 28 and June 15. The County, through the Otero County Treasurer, bills and collects its own property taxes as well as property taxes of all other taxing authorities within the County. Collection of taxes and distribution of them to the various taxing entities is done by the 10th of every month following the month of collection.

**Inventory of Material and Supplies** — Inventory is valued at cost using the first-in first-out (FIFO) method and consists of expendable supplies held for consumption. The cost is recorded as an expenditure when consumed rather than when purchased. Reported inventories are equally offset by a nonspendable fund balance, which indicates that they do not constitute "available spendable resources" even though they are a component of assets.

Capital Assets — Capital assets, which include property, equipment, and current infrastructure (e.g., roads, bridges, sidewalks, and similar items), are reported in the applicable governmental activities columns in the government-wide financial statements. Capital assets are defined by the government as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Assets purchased for departmental use with a minimum cost of \$1,000 are purchased by the County Internal Services Fund and billed to the departments quarterly for their use. Donated capital assets are recorded at acquired value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized. Building, improvements and equipment of the primary government, as well as the component unit, are depreciated using the straight-line method over the following estimated useful lives:

	Estimated Useful Life
Buildings	20–75 years
Building improvements	20 years
Public domain infrastructure	25 years
Vehicles	5–20 years
Office equipment	5–10 years
Computer equipment	3–5 years

Compensated Absences — It is the government's policy to permit employees to accumulate earned but unused vacation and sick pay benefits. All vacation and eligible sick pay is accrued when incurred in the government-wide financial statements. A liability for these amounts is reported in governmental funds only if they have matured as a result of employee resignations and retirements.

**Long-Term Obligations** — In the government-wide financial statements and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities or proprietary fund type statement of net position.

Deferred Inflows of Resources — In addition to liabilities, the statement of net position and the governmental fund balance sheet will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position and/or fund balance that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The government has two types of items which arise both under the full accrual and modified accrual basis of accounting that qualifies for reporting in this category. Accordingly, the items, property taxes and unavailable grant revenue, are reported in both the governmental activities statement of net position and in the governmental funds balance sheet. The governmental funds report deferred inflows of resources from property taxes and unavailable grant revenue. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available. Since property tax revenues are collected in arrears during the succeeding year, a receivable and corresponding deferred inflow of resources is recorded at December 31. As the tax is collected in the succeeding year, the deferred inflow of resources is recognized as revenue and the receivable is reduced.

Fund Equity — In the fund financial statements, governmental funds report nonspendable amounts that are (a) not in spendable form or (b) are legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash such as inventories, prepaid items, long-term notes receivable and fund advances. Restrictions of fund balance represents amounts that are restricted for specific fund purposes stipulated by external resource providers constitutionally or through enabling legislation. Committed fund balances include amounts that can only be used for the specific purposes determined by the passage of a resolution by the Board of County Commissioners. Commitments may be modified or changed only by the Board of County Commissioners approving a new resolution. Assigned fund balance includes amounts intended to be used by the County for specific purposes that are neither restricted nor committed. Intent is expressed by the County Administrator. Unassigned fund balance includes amounts that do not meet any of the above criteria. The County may report positive unassigned fund balances only in the general fund and negative unassigned fund balances may be reported in all funds.

**Net Position** — The County's net position is classified in the following components:

- Net Investment in Capital Assets This component consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets. If there are significant unspent related debt proceeds, the portion of the debt attributable to the unspent proceeds is not included in the calculation of net investment in capital assets. Rather, that portion of the debt is included in the same net position component as the unspent proceeds.
- Restricted This component consists of restricted assets reduced by liabilities and deferred

inflows of resources related to those assets. Restricted assets are assets which have restrictions placed on the use of the assets through external constraints imposed by creditors (such as through debt covenants), contributors, or laws or regulations of other governments or constraints imposed by law through constitutional provisions or enabling legislation. Generally, a liability relates to restricted assets if the asset results from a resource flow that also results in the recognition of a liability or if the liability will be liquidated with the restricted assets reported.

• Unrestricted — This component consists of the net amount of assets, deferred outflows of resources, liabilities and deferred inflows of resources that are not included in the determination of net investment in capital assets or the restricted component of net position.

Estimates — The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

**Budgetary Information** — The County's budgetary procedures are as follows:

Prior to October 15, the County Commissioners receive a proposed operating budget for the fiscal year commencing the following January 1. The operating budget includes proposed expenditures and the means of financing them.

Public hearings are conducted to obtain taxpayer comments. Prior to December 15, the budget is legally enacted through passage of a resolution. Revisions that alter the total expenditures of any fund generally must be approved by the Commissioners. Budgeted amounts in the accompanying financial statements include revisions to the original appropriation resolution. Appropriations lapse at year-end and any open purchase items must be appropriated in the following year.

Expenditures may not legally exceed appropriations at the fund level.

**Retirement Plan** — The employees of the County are members of the Colorado County Official's and Employee's Retirement Association (CCOERA) (the Plan). The Plan is a defined contribution plan which is funded currently.

Comparative Information — Certain comparative information for the prior year has been presented to provide an understanding of the changes in the financial position and operations. This data does not include the disclosures required for a presentation in conformity with generally accepted accounting principles. Accordingly, such information should be read in conjunction with the County's financial statements for the year ended December 31, 2016, from which the data was derived. Also, certain amounts presented in the prior year data have been reclassified in order to be consistent with the current year's presentation.

**Subsequent Events** — The County has evaluated subsequent events for recognition or disclosure through the date of the Independent Auditors' Report, which is the date the financial statements were available for issuance.

#### 2. CASH AND CASH EQUIVALENTS

**Deposits** — The Colorado Public Deposit Protection Act (PDPA) requires that all units of local government deposit cash in eligible public depositories. Eligibility is determined by state regulators. Amounts on deposit in excess of federal insurance levels must be collateralized. The eligible collateral is specified by the PDPA. PDPA allows the institution to create a single collateral pool for all public funds.

Custodial credit risk is the risk that in the event of a bank failure, the County's deposits may not be returned to it. As of December 31, 2017, the County's deposits were not exposed to credit risk, as all deposits were insured by the Federal Deposit Insurance Corporation (FDIC) or collateralized in accordance with PDPA.

The pool is to be maintained by another institution or held in trust for all the uninsured public deposits as a group. The market value of the collateral must equal at least 102% of the uninsured deposits. The State Regulatory Commissions for banks are required by Statute to monitor the naming of eligible depositories and reporting of the uninsured deposits and assets maintained in the collateral pools.

At December 31, 2017, the County's and Component Unit's cash and investments had the following book and bank balances:

	Book		Bank
Insured deposits Collateralized deposits COLOTrust Cash with Trustee	\$ 6,088,981 7,497,420 3,208,361 46,028	\$	6,088,981 7,982,215 3,208,361 46,028
Total	\$ 16,840,790	\$	17,325,585
Cash and Investment Reconciliation  Governmental funds - cash and investments Governmental funds - cash with trustee Proprietary funds		\$	13,553,464 46,028 2,635,426
Total primary government Agency funds Component unit			16,234,918 697,917 605,871
Total		\$_	17,538,706

The carrying amount of deposits for the E911 services and the small business development entity, discretely presented component units, was \$309,238 and the bank balance was \$308,819. These amounts are included in the above tables.

**Investments** — Colorado revised statutes specify investment instruments meeting defined rating and risk criteria in which the County may invest as follows:

- United States Treasury Obligations
- Federal Instrumentality Securities
- Time Certificates of Deposit

- Commercial Paper
- Money Market Mutual Funds
- Local Government Investment Pools

**Interest Rate Risk** — As a means of limiting its exposure to losses arising from prevailing market interest rates, it is the policy of the County to invest its funds in a manner which will provide the highest investment return while ensuring preservation of capital and protection of investment principal. The County's investment objectives are:

- Conformance with all federal, state and other legal requirements
- Preservation of capital and the protection of investment principal
- Maintaining sufficient liquidity to enable the County to meet all operating requirements
- Seek highest rate of return possible

The county recognizes its fair value investments within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the assets. Level 1 inputs are quoted prices in active markets for identical assets; level 2 inputs are significant other observable inputs; and level 3 inputs are significant unobservable inputs. The County's recurring fair value measurements as of December 31, 2017, are represented by brokered certificates of deposit totaling \$4,838,981 which are valued using a pricing matrix (level 2 inputs) and money market mutual funds totaling \$148,660 which are valued using level 1 inputs. The County's investments held at ColoTrust are not subject to the fair value hierarchy.

**Credit Risk** — The County's investment policy limits investments to the following types of securities and transactions:

- United States Treasury notes, bonds, bills or certificates of indebtedness, or those for which the faith and credit of the United States are pledged for the payment of principal and interest.
- Commercial paper rated in the highest rating category by one or more nationally recognized rating agencies.
- Securities of the World Bank, the inter-American development bank, the Asian development bank or the African development bank, if rated in the two highest rating categories by one or more nationally recognized rating agencies.
- Any Banker's Acceptance issued by a state or national bank which has a combined capital and surplus of at least \$250,000,000, is FDIC insured and is rated in one of the three highest rating categories by one or more nationally recognized agencies.
- Investment pools authorized by Colorado law.
- Guaranteed investment contracts purchased only with debt, certificates of participation or lease-purchase agreement (no refunding) proceeds.
- Commissioner approved depositories.

At December 31, 2017, the County had investments held in the Colorado Local Government Liquid Asset Trust (ColoTrust) and the investment is rated AAA by Standard & Poor's. ColoTrust operates similarly to a money market fund with each share valued at \$1.00. These amounts are considered cash equivalents and totaled \$3,208,361 as of December 31, 2017. Separately issued financial statements for ColoTrust may be obtained at www.colotrust.com. The State Securities Commissioner administers and enforces all state statutes governing Colorado.

Concentration of Credit Risk — It is the intent of the County to diversify the investments within the portfolio to avoid incurring unreasonable risks inherent in over-investing in specific instruments. ColoTrust, as an external investment pool, does not pose a concentration of credit risk.

#### 3. UNAVAILABLE GRANT REVENUE

The statement of net position reports unavailable grant revenue of \$1,331,247 while the governmental funds balance sheet reports unavailable grant revenue of \$1,509,456, which represent resources that have been received but not yet earned.

#### 4. CAPITAL ASSETS

Capital asset activity for the year ended December 31, 2017 is as follows:

	Beginning Balance	Increases	Decreases	Ending Balance
Capital assets not being depreciated: Land Easements	\$ 434,954 5,008,996	\$		\$ 434,954 5,008,996
Total capital assets not being depreciated	5,443,950		\$	5,443,950
Capital assets being depreciated: Buildings and Improvements Equipment Infrastructure	5,286,403 8,438,600 4,954,484	135,854 310,312	(196,084)	5,422,257 8,552,828 4,954,484
Total capital assets being depreciated	18,679,487	446,166	(196,084)	18,929,569
Less accumulated depreciation: Buildings and Improvements Equipment Infrastructure	2,496,512 6,330,865 2,477,792	196,963 360,125 109,478	(189,858)	2,693,475 6,501,132 2,587,270
Total accumulated depreciation	11,305,169	666,566	(189,858)	11,781,877
Depreciable capital assets, net	7,374,318	220,400	(6,226)	7,147,692
Total net capital assets	<u>\$ 12,818,268</u>	<u>\$ 220,400</u>	\$ (6,226)	\$ 12,591,642

Depreciation expense charged to functions of the primary government is as follows:

General government	\$ 186,554
Public safety	87,918
Public works	345,774
Public health and welfare	43,052
Culture and recreation	3,268
Total depreciation expense	\$ 666,566

#### **Component Unit**

	Beginning Balance	Increases	Decreases	Ending Balance		
Equipment Accumulated depreciation	\$ 605,980 (565,574)	\$ (26,465)	(7,081) 7,081	\$ 598,899 (584,958)		
Total	\$ 40,406	<u>\$ (26,465)</u>	<u>\$</u>	\$ 13,941		

#### 5. INTER-FUND BALANCES AND TRANSFERS

Inter-fund transfers and balances for the year ended December 31, 2017 consisted of annual additional County support for the Otero County Health Department for 2017 and balances due to the General Fund, Contingent Fund, Capital Improvement Fund and Social Services Fund by other departments as provided below. These balances are expected to be paid within one year.

	General Fund		Health Fund	Total		
Transfer in	\$	\$	56,493	56,493		
Transfer out	\$ 56,493	_		56,493		
Total	\$ 56,493	\$	56,493	\$		

Inter-fund receivables and payables at December 31, 2017 were as follows:

	Rec	Payable		
General fund	\$	70,143	\$	42,204
Road & Bridge fund		18,259		20,762
Social Services fund		14,922		12,894
Capital Improvements fund		10,265		5,526
General Human Services		4,152		5,781
Health fund				4,543
Insurance fund		2,198		2,374
Internal Service fund				25,749
AAA Services				106
Total	<u>\$</u>	119,939	<u>\$</u>	119,939

The Capital Improvement Fund issued the General Fund a loan in the amount of \$295,365 for certain energy efficiency improvements. The remaining balance on this loan is \$184,033 as of December 31, 2017. The loan is payable in annual installments of \$30,097.60 and matures on November 1, 2024. This loan has been eliminated in the government-wide financial statements.

#### 6. LONG-TERM OBLIGATIONS

Activity relating to long-term obligations for the year ended December 31, 2017 is as follows:

	_	Balance at January 1,						Balance at ecember 31,		Amounts Due Within
		2017	A	Additions	]	<b>Deductions</b>		2017		One Year
Governmental activities: Capital leases Compensated absences Closure and post-	\$	336,419 381,285	\$	91,548 362,876	\$	(336,419) (352,625)		91,548 391,536	\$ \$	10,339 156,614
closure costs		1,349,626				(343,864)	_	1,005,762		51,106
Total	\$ 2	2,067,330	\$	454 <u>,424</u>	\$(	1,032,908)	\$	1,488,846	\$	218,059

Closure and Post-Closure Cost — In 1994, Otero County entered into an intergovernmental agreement (IGA) with the City of La Junta, City of Rocky Ford, Town of Cheraw, Town of Swink, Town of Manzanola, and the Town of Fowler to establish and operate an approved solid waste disposal site and facility. The IGA formed the Otero County Landfill, Inc. (OCLI) to operate the three landfill sites within Otero County. The IGA transfers the liability for closure and post-closure costs to OCLI with the County and all participating entities responsible for a portion of the costs. These costs are based on an average of population and assessed valuation of each entity to the total of all entities. The current estimated total closure and post-closure costs are \$2,172,089 of which \$1,968,000 is allocated among the participating entities. Actual cost may be higher due to inflation, changes in technology, continuation of monitoring (water/methane), and/or changes in regulations. Based on the current allocation, the County's share is approximately 51% of the estimated \$1,968,000, amounting to \$1,005,762.

#### 7. NON-SPENDABLE, RESTRICTED, AND UNRESTRICTED FUND BALANCE

The County accounts for its fund balances in conformity with GASB Statement No. 54, Fund Balance Reporting and Governmental Fund Type Definitions (GASB 54). This Statement defines the different types of fund balances that a governmental entity must use for financial reporting purposes.

GASB 54 requires the fund balance amounts to be properly reported within one of the fund balance categories listed below:

- 1. Non-spendable: The non-spendable fund balance classification includes amounts that cannot be spent because they are either (a) not in spendable form or (b) legally or contractually required to be maintained intact. This category includes items such as fund balance associated with inventories and prepaids.
- 2. Restricted: Fund balances are reported as restricted when constraints placed on the use of resources are either (a) externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or (b) imposed by law through constitutional provisions or enabling legislations.
- 3. Committed: Committed fund balance consists of amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of the government's highest level of decision-making authority, which would be the Board of County Commissioners through a formal resolution.

- 4. Assigned: Amounts that are constrained by the government's intent to be used for a specific purpose, but are neither restricted nor committed, are reported as assigned fund balance. Under the Commissioners' adopted policy, the authority to assign fund balances rests with the County Administrator and is delegated to staff. Interest earned on fund balances is assigned to be used by that fund unless otherwise specified in Commissioner or voter documentation.
- 5. Unassigned fund balance is the residual classification for the government's general fund and includes all spendable amounts not contained in the other classifications.

	General	Road & Bridge	 Social Services	_In	Capital iprovement	F	General Human ervices	Other		Total
FUND BALANCES										
Non-spendable inventory		\$ 157,903							**\$	157,903
Restricted For:										
Statute								823,379	**	823,379
TABOR - emergencies	299,315								3"	299,315
Committed To:									p~	-
Emergency Contingencies	305,878								p	305,878
General Government Activities								378,368	100	378,368
Public Works		2,909,866							p	2,909,866
Public Health and Welfare			\$ 731,537				69,411	1,322,123		2,123,071
Capital Projects				\$	1,313,488				***	1,313,488
Unassigned										
General Government Activitie_	4,644,208	 	 ****						P'	4,644,208
<u></u>	5,249,401	\$ 3,067,769	\$ 731,537	\$	1,313,488	\$	69,411	\$ 2,523,870	_\$	12,955,476

#### 8. RETIREMENT PLAN

The County participates in the Colorado County Officials and Employees Retirement Association (CCOERA) 401(a) plan (the Plan), a multi-employer defined contribution retirement plan. CCOERA's seven-member governing board has the authority to establish and amend the Plan. The Otero County Commissioners elects to participate in the Plan and is able to elect certain amendments and definitions of terms, including the definition of "compensation" and "employee" and to set contribution rates based on the County's Participation Agreement. In a defined contribution plan, benefits depend solely on amounts contributed to the Plan plus investment earnings. All permanent full-time employees are required to participate as soon as they become eligible at entry date. At December 31, 2017, there were 163 County participants who had account balances in the Plan. The County Participation Agreement requires that the employees contribute 6% and the County contribute a like amount of the employee's base salary each month. Plan participants vest at the rate of 10% per year and are fully vested after 10 years of service or have reached 55 years of age. Participants who are not fully vested forfeit the remaining balance in their account. All forfeitures are placed into a separate account and used to reduce future contributions from the County.

During 2017, the County and covered employees made the required contributions, amounting to \$353,723 in County contributions and \$399,556 in employee contributions, which includes \$45,833 of employee voluntary contributions. During the year ended December 31, 2017, there were unvested participant account balances totaling \$38,864 which were forfeited, of this amount and the beginning of the year balance \$33,213 was used to reduce County contributions and the remaining balance of \$20,929 is in the forfeiture account at year-end. Subsequent to year-end the remaining balance was used to reduce the County contribution.

#### 9. CONTINGENCIES

In April of 1979, the County entered into an agreement with the Arkansas Valley Exposition and Fair Association to be the guarantor on a loan to the Association from Farmers Home Administration with a current balance of \$22,389. The proceeds were used in the construction of a 4-H building located in Rocky Ford, Colorado. The County will at all times act as guarantor of the annual repayment cost of \$11,913, which commenced January 1, 1980 and continue annually thereafter for a term of 40 years, to the extent that income derived from the use of the building does not meet the annual repayment cost. The County required an assignment of the lease between the City of Rocky Ford, Colorado and the Arkansas Valley Exposition and Fair Association as security for the loan, subordinate to the assignment required by the Farmers Home Administration.

The County is party to various legal proceedings which occur in the normal course of government operations. These legal proceedings are not likely to have a material adverse impact on the affected funds of the County. In addition, the County maintains insurance coverage for such occurrences.

Amounts received or receivable from grantor agencies are subject to audit adjustments by such grantor agencies, principally the federal and state governments. Any disallowed claims, including amounts already collected, may constitute a liability of the board. In that event, Otero County may be required to refund amounts to the federal and state governments.

#### 10. RISK MANAGEMENT

The County is exposed to various risks of loss related to property and casualty losses as well as those related to injuries of employees while on the job. The County was unable to obtain property and liability insurance at a cost it considered to be economically justifiable. Therefore, the County joined together with the other Counties in the State of Colorado to form the Colorado Counties Casualty and Property Pool (CAPP) and the County Workers' Compensation Pool, (CWCP), public entity risk pools currently operating as a common risk management and insurance program for member counties. The County pays an annual contribution to CAPP and CWCP for its property and casualty insurance coverage and workers' compensation insurance coverage. The intergovernmental agreement of CAPP provides that the pool will be financially self-sustaining through member contributions and additional assessments, if necessary, and the Pool will purchase excess insurance through commercial companies for members' claims in excess of a specified self-insured retention, which is determined each policy year. The County's claims have not exceeded its coverage in any of the last three years.

The County also handles health and life insurance claims for its employees. Premiums are charged to the County to cover medical claims with reinsurance provided by commercial carriers for individual claims in excess of \$50,000 annually.

The County records an estimated liability for health insurance claims. Claims liabilities are based on estimates of the ultimate cost of reported claims (including future claim adjustment expenses) and an estimate for claims incurred but not reported based on historical experience.

The following represents the changes in the claims liability for health insurance for the County for the years ended December 31, 2017 and 2016:

	12	/31/2017	12/.	31/2016
Liability balance, beginning of year	\$	376,220	\$	182,357
Incurred claims		1,246,694		1,787,861
Payments on claims	1	(1,289,798)		(1,593,998)
Liability balance, end of year (IBNR)	\$	333,116	\$	376,220

The Incurred but Not Received (IBNR) liabilities is booked at the end of the year. The IBNR is the claims that have been incurred but not yet paid. This is a 6 month claim average  $/ 365 \times 75$  days (lag time days). In 2017, the IBNR liability was \$333,116.

#### 11. TAX SPENDING AND DEBT LIMITATIONS

Article X, Section 20, of the Colorado Constitution, commonly known as the Taxpayer Bill of Rights (TABOR), contains tax, spending, revenue and debt limitations which apply to the State of Colorado and all local governments.

TABOR requires local governments to establish Emergency Reserves. These reserves must be at least 3% of Fiscal Year Spending (excluding bonded debt service). Local governments are not allowed to use the emergency reserves to compensate for economic conditions, revenue shortfalls, or salary or benefit increases. Spending and revenue limits are determined based on the prior year's Fiscal Year Spending adjusted for allowable increases based upon inflation and local growth. Fiscal Year Spending is generally defined as expenditures plus reserve increases with certain exceptions. Revenue in excess of the Fiscal Year Spending limit must be refunded unless the voters approve retention of such revenue.

The County's management believes it is in compliance with the provisions of TABOR. However, TABOR is complex and subject to interpretation. Many of the provisions, including the interpretation of how to calculate Fiscal Year Spending limits and qualifications as an enterprise, may require judicial interpretation. In November 1995 a majority of the County's electors authorized the County to collect, retain and spend all revenues and other funds collected from any source notwithstanding the limitations of Article X, Section 20, of the Colorado Constitution.

Emergency Reserves have been provided for as required by Article X, Section 20, of the Constitution of the State of Colorado. \$299,315 of the net position and fund balance has been restricted in compliance with this requirement.

#### 12. BUDGETARY COMPLIANCE

For the year ended December 31, 2017, expenditures exceeded appropriations in the following funds: Insurance Fund is overspent by \$33,057, which may be a violation of state statute.

#### 13. RELATED PARTY TRANSACTIONS

The County entered into an agreement with OCLI to provide employees and equipment to run the landfill as well as provide administrative services for OCLI for its share of the required contributions. For the year ended December 31, 2017, the County incurred costs of \$158,958 on behalf of OCLI. The County has a receivable from OCLI in the amount of \$11,450 as of December 31, 2017.

REQUIRED SUPPLEMENTAL INFORMATION

#### GENERAL FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL FOR THE YEAR ENDED DECEMBER 31, 2017

		Original Budget	Final Budget		Actual	Fav	riance orable vorable)
REVENUES Property taxes Specific ownership tax Sales taxes Intergovernmental taxes	\$	1,793,927 363,431 1,500,000 2,100	\$ 1,793,927 363,431 1,500,000 2,100	\$	1,789,603 370,875 1,629,444 15,776	\$	(4,324) 7,444 129,444 13,676
Intergovernmental Charges for services Fines and foreclosures Investment earnings		1,156,312 320,319 1,100 65,000	1,204,312 320,319 1,100 65,000		1,043,098 516,118 2,175 168,112	(	(161,214) 195,799 1,075 103,112
Miscellaneous Current market value change		96,847	 96,847		109,032 (24,148)		12,185 (24,148)
Total revenues		5,299,036	 5,347,036		5,620,085		273,049
EXPENDITURES General government Public safety		3,449,128 2,060,519	3,449,128 2,118,704		2,872,703 2,064,438		576,425 54,266
Public works Health and welfare Culture and recreation		158,920 74,941 31,308	158,920 74,941 31,308		151,548 50,470 26,967		7,372 24,471 4,341
Conservation Capital Outlay Debt service:		123,808	171,808		124,559 102,857	(	47,249 (102,857)
Interest and fiscal charges		5,750	5,750		7,241		(1,491)
Total expenditures	<del></del>	5,904,374	 6,010,559		5,400,783		609,776
Excess (deficiency) of revenues over expenditures		(605,338)	 (663,523)	<u> </u>	219,302		882,825
Other financing sources (uses) Proceeds from capital lease Transfers out		(56,493)	(56,493)	*,	91,548 (56,493)		
Total other financing sources (uses)		(56,493)	(56,493)		35,055	***************************************	
Net changes in fund balance		(661,831)	\$ (720,016)		254,357	\$	882,825
FUND BALANCE, Beginning of year					4,689,166		
FUND BALANCE, End of year				\$	4,943,523		
CONTINGENT FUND FUND BALANCE, Beginning of Year Net changes in fund balance					305,876 2		
FUND BALANCES, End of year					305,878		
COMBINED FUND BALANCE, Beginning of Year Net changes in fund balance					4,995,042 254,359		
FUND BALANCE, End of year					5,249,401		

#### ROAD & BRIDGE FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL FOR THE YEAR ENDED DECEMBER 31, 2017

		Original Budget	 Final Budget	 Actual		avorable nfavorable)
REVENUES	•				•	(1.000)
Property taxes	\$	618,361	\$ 618,361	\$ 617,055	\$	(1,306)
Specific ownership tax		110,000	110,000	127,916		17,916
Intergovernmental taxes		1,767,629	1,767,629	1,731,799		(35,830)
Intergovernmental		56,100	56,100	46,280		(9,820)
Charges for services		206,500	 206,500	 172,920		(33,580)
Total revenues		2,758,590	 2,758,590	 2,695,970		(62,620)
EXPENDITURES						
Public works		2,676,999	2,706,999	2,408,130		298,869
Capital outlay		774,484	408,064	153,706		254,358
Debt service:						
Principal retirement			336,420	336,420		
Interest and fiscal charges				 814		(814)
Total expenditures		3,451,483	 3,451,483	 2,899,070		553,227
Excess (deficiency) of revenues over						
expenditures		(692,893)	 (692,893)	 (203,100)		489,793
Other financing sources Sale of assets		20,000	20,000	27,965		7,965
			 ······································	 		<del>-</del>
Total other financing sources		20,000	 20,000	 27,965		7,965
Net changes in fund balance	\$	(672,893)	 (672,893)	(175,135)		497,758
FUND BALANCE, Beginning of year				 3,242,904		
FUND BALANCE, End of year				\$ 3,067,769		

# SOCIAL SERVICES FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL FOR THE YEAR ENDED DECEMBER 31, 2017

		Original Budget		Final Budget		Actual	F	Variance avorable nfavorable)
REVENUES Property taxes Specific ownership tax Intergovernmental	\$	445,660 80,000 13,026,746	\$	445,660 80,000 3,832,588	\$	445,651 92,380 3,174,449	\$	(9) 12,380 (658,139)
Total revenues		13,552,406		4,358,248		3,712,480		(645,768)
<b>EXPENDITURES</b> Health and welfare	·····	13,545,361		4,158,513		3,715,336		443,177
Total expenditures		13,545,361	***************************************	4,158,513		3,715,336		443,177
Excess (deficiency) of revenues over expenditures		7,045		199,735	F	(2,856)		(202,591)
Net changes in fund balance	\$	7,045	\$	199,735		(2,856)	\$	(202,591)
FUND BALANCE, Beginning of year						734,393		
FUND BALANCE, End of year					\$	731,537		

#### CAPITAL IMPROVEMENT FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL FOR THE YEAR ENDED DECEMBER 31, 2017

		Original Budget	Final Budget		Actual	F	Variance 'avorable nfavorable)
REVENUES							
Property taxes	\$	334,467	\$ 334,467	\$	334,026	\$	(441)
Specific ownership tax		25,000	25,000		69,285	\$	44,285
Roof Settlement			300,000		300,000	\$	-
Miscellaneous		7,241	7,241		7,241		-
Total revenues		366,708	666,708		710,552		43,844
EXPENDITURES							
General government		52,000	52,000		23,632		28,368
Public safety		14,000	14,000		25		13,975
Capital outlay		636,000	 636,000	***************************************	12,554		623,446
Total expenditures	***************************************	702,000	 702,000		36,211		665,789
Net changes in fund balance	\$	(335,292)	\$ (35,292)		674,341	\$	709,633
FUND BALANCE, Beginning of year				<del>,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,</del>	639,147		
FUND BALANCE, End of year					1,313,488		

#### GENERAL HUMAN SERVICES FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL FOR THE YEAR ENDED DECEMBER 31, 2017

		Original Budget		Final Budget	 Actual	F	Variance avorable afavorable)
REVENUES Intergovernmental	\$	794,179	\$	794,179	\$ 888,641	\$	94,462
Total revenues	D-12-11-11-11-11-11-11-11-11-11-11-11-11-	794,179		794,179	 888,641		94,462
EXPENDITURES Health and welfare Capital outlay		794,358 65,000		825,476 65,000	 765,780 123,300		59,696 (58,300)
Total expenditures		859,358	***************************************	890,476	 889,080		1,396
Net changes in fund balance		(65,179)		(96,297)	(439)	\$	95,858
FUND BALANCE, Beginning of year					 69,850		
FUND BALANCE, End of year					\$ 69,411		

SUPPLEMENTAL INFORMATION

## **GENERAL FUND (Without Contingent Fund) BALANCE SHEET**

**DECEMBER 31, 2017** (with comparative amounts for 2016)

	 2017	2016
ASSETS		
Cash and cash equivalents	\$ 2,523,740	\$ 3,118,608
Cash with trustee	46,028	54,665
Investments	2,401,135	1,532,666
Receivables:		
Accounts	524,560	412,024
Property taxes	1,861,932	1,802,864
Interest	17,850	19,753
Due from other funds	 69,825	 69,825
Total assets	 7,445,070	 7,010,405
LIABILITIES, DEFERRED INFLOWS OF RESOURCES		
AND FUND BALANCE		
LIABILITIES		
Accounts payable	250,016	235,168
Accrued liabilities	17,646	17,177
Public trustee deposits	73,277	16,936
Due to other funds	42,204	42,204
Notes payable	 184,033	 206,890
Total liabilities	 567,176	518,375
DEFERRED INFLOWS OF RESOURCES		
Property tax	1,861,932	
Unavailable grant revenue	 72,439	 1,802,864
Total deferred inflows of resources	 1,934,371	 1,802,864
DUND DALANCE		
FUND BALANCE Restricted:	200.215	700 227
Unassigned	299,315 4,644,208	788,227
Onassigned	 4,044,208	 3,900,939
Total fund balance	 4,943,523	 4,689,166
TOTAL LIABILITIES, DEFERRED INFLOWS OF		
RESOURCES AND FUND BALANCE	\$ 7,445,070	\$ 7,010,405

# GENERAL FUND (Without Contingent Fund) SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE FOR THE YEAR ENDED DECEMBER 31, 2017 (with comparative amounts for 2016)

	2017	2016
REVENUES		
Property taxes	\$ 1,789,603	\$ 1,816,454
Specific ownership tax	370,875	372,508
Sales tax	1,629,444	1,563,551
Intergovernmental taxes	15,776	21,159
Intergovernmental	1,043,098	1,001,617
Charges for services	516,118	502,741
Fines and forfeitures	2,175	2,620
Investment earnings	168,112	125,426
Miscellaneous	109,032	114,408
Current market value change	 (24,148)	11,128
Total revenues	 5,620,085	 5,531,612
EXPENDITURES		
General government	2,872,703	2,950,649
Public safety	2,064,438	1,961,848
Public works	151,548	153,105
Health and welfare	50,470	82,674
Culture and recreation	26,967	26,996
Conservation	124,559	124,893
Capital outlay	102,857	,
Interest and fiscal charges	7,241	5,750
Total expenditures	5,400,783	 5,305,915
Excess (deficiency) of revenues over expenditures	 219,302	225,697
Other financing sources (uses):		
Sale of assets	_	1,102
Proceeds from capital lease	91,548	
Transfers out	(56,493)	 (56,493)
Total other financing sources/uses	 35,055	 (55,391)
Net change in fund balance	254,357	170,306
FUND BALANCE, Beginning of year	 4,689,166	 4,518,860
FUND BALANCE, End of year	\$ 4,943,523	\$ 4,689,166

# GENERAL FUND (Without Contingent Fund) SCHEDULE OF REVENUES - BUDGET AND ACTUAL FOR THE YEAR ENDED DECEMBER 31, 2017

Taxes:           Property taxes         \$ 1,793,927         \$ 1,789,603         \$ (4,324)           Specific ownership tax         363,431         363,431         370,875         7,444           Sales taxes         1,500,000         1,500,000         1,629,444         129,444           Intergovernmental taxes         2,100         2,100         15,776         13,676           Total taxes         3,659,458         3,659,458         3,805,698         146,240           Intergovernmental:         Federal and state grants         709,015         757,015         574,024         (182,991)           Payment in lieu of taxes         447,297         447,297         469,074         21,777           Total intergovernmental         1,156,312         1,204,312         1,043,098         (161,214)           Charges For Services:         Sheriff         53,100         53,100         102,805         49,705           Engineer         15,000         15,000         18,168         3,168           Clerk         132,050         132,050         183,669         51,619           Treasurer         65,134         65,134         121,000         55,866           Public trustee         10,000         10,000         32			Original Budget	Final Budget			Actual	F	Variance Favorable nfavorable)
Property taxes         \$ 1,793,927         \$ 1,793,927         \$ 1,789,603         \$ (4,324)           Specific ownership tax         363,431         363,431         370,875         7,444           Sales taxes         1,500,000         1,500,000         1,629,444         129,444           Intergovernmental taxes         2,100         2,100         15,776         13,676           Total taxes         3,659,458         3,659,458         3,805,698         146,240           Intergovernmental:         Federal and state grants         709,015         757,015         574,024         (182,991)           Payment in lieu of taxes         447,297         447,297         469,074         21,777           Total intergovernmental         1,156,312         1,204,312         1,043,098         (161,214)           Charges For Services:         Sheriff         53,100         53,100         102,805         49,705           Engineer         15,000         15,000         18,168         3,168           Clerk         132,050         132,050         183,669         51,619           Treasurer         65,134         65,134         121,000         55,866           Public trustee         10,000         32,688         22,6									
Specific ownership tax         363,431         363,431         370,875         7,444           Sales taxes         1,500,000         1,500,000         1,629,444         129,444           Intergovernmental taxes         2,100         2,100         15,776         13,676           Total taxes         3,659,458         3,659,458         3,805,698         146,240           Intergovernmental:         Federal and state grants         709,015         757,015         574,024         (182,991)           Payment in lieu of taxes         447,297         447,297         469,074         21,777           Total intergovernmental         1,156,312         1,204,312         1,043,098         (161,214)           Charges For Services:         Sheriff         53,100         53,100         102,805         49,705           Engineer         15,000         15,000         18,168         3,168           Clerk         132,050         132,050         183,669         51,619           Treasurer         65,134         65,134         121,000         55,866           Public trustee         10,000         10,000         32,688         22,688           Administration         45,035         57,788         12,753									
Sales taxes Intergovernmental taxes         1,500,000 2,100         1,629,444 129,444 13,66           Total taxes         3,659,458         3,659,458         3,805,698         146,240           Intergovernmental:	1 2	\$		\$		\$		\$	
Intergovernmental taxes	-		•						·
Total taxes         3,659,458         3,659,458         3,805,698         146,240           Intergovernmental:         Federal and state grants         709,015         757,015         574,024         (182,991)           Payment in lieu of taxes         447,297         447,297         469,074         21,777           Total intergovernmental         1,156,312         1,204,312         1,043,098         (161,214)           Charges For Services:         Sheriff         53,100         53,100         102,805         49,705           Engineer         15,000         15,000         18,168         3,168           Clerk         132,050         132,050         183,669         51,619           Treasurer         65,134         65,134         121,000         55,866           Public trustee         10,000         10,000         32,688         22,688           Administration         45,035         45,035         57,788         12,753           Total charges for services         320,319         320,319         516,118         195,799           Fines and Forfeitures:         Administration         1,100         1,100         2,175         1,075           Total fines and forfeitures         1,100         1,100         2,175 </td <td></td> <td></td> <td></td> <td></td> <td></td> <td></td> <td></td> <td></td> <td>•</td>									•
Intergovernmental:   Federal and state grants   709,015   757,015   574,024   (182,991)     Payment in lieu of taxes   447,297   447,297   469,074   21,777     Total intergovernmental   1,156,312   1,204,312   1,043,098   (161,214)     Charges For Services:   Sheriff   53,100   53,100   102,805   49,705     Engineer   15,000   15,000   18,168   3,168     Clerk   132,050   132,050   183,669   51,619     Treasurer   65,134   65,134   121,000   55,866     Public trustee   10,000   10,000   32,688   22,688     Administration   45,035   45,035   57,788   12,753     Total charges for services   320,319   320,319   516,118   195,799     Fines and Forfeitures:   Administration   1,100   1,100   2,175   1,075     Total fines and forfeitures   1,100   1,100   2,175   1,075     Investment earnings   65,000   65,000   168,112   103,112     Miscellaneous:   Rent   96,847   96,847   108,932   12,085     Donations   100   100   100     Total miscellaneous   96,847   96,847   109,032   12,185     Total misce	Intergovernmental taxes	<del>,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,</del>	2,100		2,100		15,776		13,676
Federal and state grants         709,015         757,015         574,024         (182,991)           Payment in lieu of taxes         447,297         447,297         469,074         21,777           Total intergovernmental         1,156,312         1,204,312         1,043,098         (161,214)           Charges For Services:         Sheriff         53,100         53,100         102,805         49,705           Engineer         15,000         15,000         18,168         3,168           Clerk         132,050         132,050         183,669         51,619           Treasurer         65,134         65,134         121,000         55,866           Public trustee         10,000         10,000         32,688         22,688           Administration         45,035         45,035         57,788         12,753           Total charges for services         320,319         320,319         516,118         195,799           Fines and Forfeitures:         Administration         1,100         1,100         2,175         1,075           Total fines and forfeitures         1,100         1,100         2,175         1,075           Investment earnings         65,000         65,000         168,112         103,112	Total taxes		3,659,458		3,659,458		3,805,698		146,240
Federal and state grants         709,015         757,015         574,024         (182,991)           Payment in lieu of taxes         447,297         447,297         469,074         21,777           Total intergovernmental         1,156,312         1,204,312         1,043,098         (161,214)           Charges For Services:         Sheriff         53,100         53,100         102,805         49,705           Engineer         15,000         15,000         18,168         3,168           Clerk         132,050         132,050         183,669         51,619           Treasurer         65,134         65,134         121,000         55,866           Public trustee         10,000         10,000         32,688         22,688           Administration         45,035         45,035         57,788         12,753           Total charges for services         320,319         320,319         516,118         195,799           Fines and Forfeitures:         Administration         1,100         1,100         2,175         1,075           Total fines and forfeitures         1,100         1,100         2,175         1,075           Investment earnings         65,000         65,000         168,112         103,112	Intergovernmental:								
Payment in lieu of taxes         447,297         447,297         469,074         21,777           Total intergovernmental         1,156,312         1,204,312         1,043,098         (161,214)           Charges For Services:         Sheriff         53,100         53,100         102,805         49,705           Engineer         15,000         15,000         18,168         3,168           Clerk         132,050         132,050         183,669         51,619           Treasurer         65,134         65,134         121,000         55,866           Public trustee         10,000         10,000         32,688         22,688           Administration         45,035         45,035         57,788         12,753           Total charges for services         320,319         320,319         516,118         195,799           Fines and Forfeitures:         Administration         1,100         1,100         2,175         1,075           Total fines and forfeitures         1,100         1,100         2,175         1,075           Investment earnings         65,000         65,000         168,112         103,112           Miscellaneous:         Rent         96,847         96,847         108,932         12,085	<del></del>		709,015		757,015		574,024		(182,991)
Charges For Services:         53,100         53,100         102,805         49,705           Engineer         15,000         15,000         18,168         3,168           Clerk         132,050         132,050         183,669         51,619           Treasurer         65,134         65,134         121,000         55,866           Public trustee         10,000         10,000         32,688         22,688           Administration         45,035         45,035         57,788         12,753           Total charges for services         320,319         320,319         516,118         195,799           Fines and Forfeitures: Administration         1,100         1,100         2,175         1,075           Total fines and forfeitures         1,100         1,100         2,175         1,075           Investment earnings         65,000         65,000         168,112         103,112           Miscellaneous:         Rent         96,847         96,847         108,932         12,085           Donations         100         100           Total miscellaneous         96,847         96,847         109,032         12,185	_		•		•		•		
Sheriff         53,100         53,100         102,805         49,705           Engineer         15,000         15,000         18,168         3,168           Clerk         132,050         132,050         183,669         51,619           Treasurer         65,134         65,134         121,000         55,866           Public trustee         10,000         10,000         32,688         22,688           Administration         45,035         45,035         57,788         12,753           Total charges for services         320,319         320,319         516,118         195,799           Fines and Forfeitures:         Administration         1,100         1,100         2,175         1,075           Total fines and forfeitures         1,100         1,100         2,175         1,075           Investment earnings         65,000         65,000         168,112         103,112           Miscellaneous:         Rent         96,847         96,847         108,932         12,085           Donations         100         100         100         100           Total miscellaneous         96,847         96,847         109,032         12,185	Total intergovernmental		1,156,312		1,204,312		1,043,098		(161,214)
Sheriff         53,100         53,100         102,805         49,705           Engineer         15,000         15,000         18,168         3,168           Clerk         132,050         132,050         183,669         51,619           Treasurer         65,134         65,134         121,000         55,866           Public trustee         10,000         10,000         32,688         22,688           Administration         45,035         45,035         57,788         12,753           Total charges for services         320,319         320,319         516,118         195,799           Fines and Forfeitures:         Administration         1,100         1,100         2,175         1,075           Total fines and forfeitures         1,100         1,100         2,175         1,075           Investment earnings         65,000         65,000         168,112         103,112           Miscellaneous:         Rent         96,847         96,847         108,932         12,085           Donations         100         100         100         100           Total miscellaneous         96,847         96,847         109,032         12,185	Charges For Services:								
Engineer         15,000         15,000         18,168         3,168           Clerk         132,050         132,050         183,669         51,619           Treasurer         65,134         65,134         121,000         55,866           Public trustee         10,000         10,000         32,688         22,688           Administration         45,035         45,035         57,788         12,753           Total charges for services         320,319         320,319         516,118         195,799           Fines and Forfeitures:         Administration         1,100         1,100         2,175         1,075           Total fines and forfeitures         1,100         1,100         2,175         1,075           Investment earnings         65,000         65,000         168,112         103,112           Miscellaneous:         Rent         96,847         96,847         108,932         12,085           Donations         100         100         100           Total miscellaneous         96,847         96,847         109,032         12,185			53,100		53,100		102,805		49,705
Clerk         132,050         132,050         183,669         51,619           Treasurer         65,134         65,134         121,000         55,866           Public trustee         10,000         10,000         32,688         22,688           Administration         45,035         45,035         57,788         12,753           Total charges for services         320,319         320,319         516,118         195,799           Fines and Forfeitures:         Administration         1,100         1,100         2,175         1,075           Total fines and forfeitures         1,100         1,100         2,175         1,075           Investment earnings         65,000         65,000         168,112         103,112           Miscellaneous:         Rent         96,847         96,847         108,932         12,085           Donations         100         100         100           Total miscellaneous         96,847         96,847         109,032         12,185	Engineer		•		15,000		•		
Treasurer         65,134         65,134         121,000         55,866           Public trustee         10,000         10,000         32,688         22,688           Administration         45,035         45,035         57,788         12,753           Total charges for services         320,319         320,319         516,118         195,799           Fines and Forfeitures:         Administration         1,100         1,100         2,175         1,075           Total fines and forfeitures         1,100         1,100         2,175         1,075           Investment earnings         65,000         65,000         168,112         103,112           Miscellaneous:         Rent         96,847         96,847         108,932         12,085           Donations         100         100         100         100           Total miscellaneous         96,847         96,847         109,032         12,185	_		132,050		132,050		183,669		51,619
Public trustee         10,000         10,000         32,688         22,688           Administration         45,035         45,035         57,788         12,753           Total charges for services         320,319         320,319         516,118         195,799           Fines and Forfeitures:         Administration         1,100         1,100         2,175         1,075           Total fines and forfeitures         1,100         1,100         2,175         1,075           Investment earnings         65,000         65,000         168,112         103,112           Miscellaneous:         Rent         96,847         96,847         108,932         12,085           Donations         100         100         100           Total miscellaneous         96,847         96,847         109,032         12,185	Treasurer				65,134		121,000		55,866
Administration         45,035         45,035         57,788         12,753           Total charges for services         320,319         320,319         516,118         195,799           Fines and Forfeitures:         Administration         1,100         1,100         2,175         1,075           Total fines and forfeitures         1,100         1,100         2,175         1,075           Investment earnings         65,000         65,000         168,112         103,112           Miscellaneous:         Rent         96,847         96,847         108,932         12,085           Donations         100         100         100           Total miscellaneous         96,847         96,847         109,032         12,185	Public trustee		10,000		10,000				22,688
Fines and Forfeitures:       Administration       1,100       1,100       2,175       1,075         Total fines and forfeitures       1,100       1,100       2,175       1,075         Investment earnings       65,000       65,000       168,112       103,112         Miscellaneous:       Rent       96,847       96,847       108,932       12,085         Donations       100       100         Total miscellaneous       96,847       96,847       109,032       12,185	Administration		45,035						12,753
Administration         1,100         1,100         2,175         1,075           Total fines and forfeitures         1,100         1,100         2,175         1,075           Investment earnings         65,000         65,000         168,112         103,112           Miscellaneous:         Rent         96,847         96,847         108,932         12,085           Donations         100         100           Total miscellaneous         96,847         96,847         109,032         12,185	Total charges for services		320,319		320,319		516,118		195,799
Administration         1,100         1,100         2,175         1,075           Total fines and forfeitures         1,100         1,100         2,175         1,075           Investment earnings         65,000         65,000         168,112         103,112           Miscellaneous:         Rent         96,847         96,847         108,932         12,085           Donations         100         100           Total miscellaneous         96,847         96,847         109,032         12,185	Fines and Forfeitures:								
Investment earnings         65,000         65,000         168,112         103,112           Miscellaneous:         Rent         96,847         96,847         108,932         12,085           Donations         100         100           Total miscellaneous         96,847         96,847         109,032         12,185			1,100		1,100		2,175		1,075
Miscellaneous:       PRent       96,847       96,847       108,932       12,085         Donations       100       100         Total miscellaneous       96,847       96,847       109,032       12,185	Total fines and forfeitures		1,100		1,100		2,175		1,075
Rent Donations     96,847     96,847     108,932 12,085 100       Total miscellaneous     96,847     96,847     109,032     12,185	Investment earnings		65,000		65,000		168,112		103,112
	Rent		96,847		96,847		·		•
Total revenues \$ 5,299,036 \$ 5,347,036 \$ 5,644,233 \$ 297,197	Total miscellaneous		96,847		96,847		109,032		12,185
	Total revenues	\$	5,299,036	\$	5,347,036	\$	5,644,233	\$	297,197

# GENERAL FUND (Without Contingent Fund) SCHEDULE OF EXPENDITURES - BUDGET AND ACTUAL FOR THE YEAR ENDED DECEMBER 31, 2017

General government:         Assessor         \$ 404,213         \$ 357,850         \$ 46,367           Aktorney         96,877         96,877         93,506         3,37           Clerk and recorder         309,680         309,680         282,823         26,857           Commissioners         2,234,105         1,750,612         483,49           Public works         170,193         170,193         141,965         28,222           Treasurer         234,060         234,060         220,061         13,999           Public works         1,940,265         2,827,703         576,422           Total general government         3,449,128         3,449,128         2,872,703         576,422           Public safety:         8         23,524         23,524         19,972         3,552           Courlhouse security         59,371         59,371         40,579         18,792           Coroner         80,032         82,132         82,060         72           Predator control         13,412         134,112         9,40         3,932           Total public safety         2,060,519         2,118,704         2,064,438         54,266           Public service         128,499         128,499         121,059 </th <th>EXPENDITURES</th> <th></th> <th>Original Budget</th> <th> Final Budget</th> <th></th> <th>Actual</th> <th></th> <th>Variance Favorable Infavorable)</th>	EXPENDITURES		Original Budget	 Final Budget		Actual		Variance Favorable Infavorable)
Assessor \$404,213 \$404,213 \$357,850 \$46,366 Attorney 96,877 96,877 93,506 3,37 Clerk and recorder 309,680 309,680 282,823 26,857 Commissioners 2,234,105 2,234,105 1,750,612 483,497 Public works 170,193 170,193 141,965 28,221 Treasurer 234,060 234,060 220,061 13,999 Public trustee 234,060 234,060 220,061 13,999 Public safety:  Sheriff 1,884,180 1,940,265 1,912,347 27,918 Emergency management 23,524 23,524 19,972 3,552 Coroner 80,032 82,132 82,060 77,241 (1,491) Total public safety 2,060,519 2,118,704 2,064,438 54,266  Public works: Public service 128,499 128,499 121,059 7,440 Veterans 30,421 30,421 30,429 (68) Total public works 158,920 158,920 151,548 7,372 Culture and recreation: Recreation 31,308 31,308 26,967 4,341 Conservation 123,808 171,808 124,559 47,249 Capital outlay 5,750 5,750 7,241 (1,491) Total debt service 5,750 5,750 7,241 (1,491) Total debt service 5,750 5,750 7,241 (1,491)								
Attorney         96,877         96,877         93,506         3.37           Clerk and recorder         309,680         309,680         282,823         26,857           Commissioners         2,234,105         2,234,105         1,750,612         483,497           Public works         170,193         170,193         141,965         28,228           Treasurer         234,060         234,060         220,061         13,996           Public surfere         234,060         234,060         220,061         13,996           Public safety         25,886         (25,886           Total general government         3,449,128         3,449,128         2,872,703         576,425           Public safety         Sheriff         1,884,180         1,940,265         1,912,347         27,918           Emergency management         23,524         23,524         19,972         3,552           Courthouse security         59,371         59,371         40,579         18,792           Coroner         80,032         82,132         82,060         77           Predator control         13,412         13,412         9,480         3,932           Total public safety         2,060,519         2,118,704         2,064,4		\$	404,213	\$ 404,213	\$	357,850	\$	46,363
Clerk and recorder         309,680         309,680         282,823         26,85°           Commissioners         2,234,105         2,234,105         1,750,612         483,49°           Public works         170,193         114,1965         28,225           Treasurer         234,060         234,060         220,061         13,999           Public trustee         234,060         234,060         220,061         13,999           Public safety:         18,841,180         1,940,265         1,912,347         27,918           Emergency management         23,524         23,524         19,972         3,552           Courthouse security         59,371         59,371         40,579         18,792           Coroner         80,032         82,132         82,060         7           Predator control         13,412         13,412         9,480         3,932           Total public safety         2,060,519         2,118,704         2,064,438         54,266           Public works:         128,499         128,499         121,059         7,440           Veterans         30,421         30,421         30,489         (68           Total public works         158,920         151,548         7,372 <td>Attorney</td> <td></td> <td>,</td> <td>•</td> <td></td> <td></td> <td></td> <td>3,371</td>	Attorney		,	•				3,371
Commissioners         2,234,105         2,234,105         1,750,612         483,492           Public works         170,193         170,193         141,965         28,225           Treasurer         234,060         234,060         220,061         13,999           Public trustee         234,060         234,060         220,061         13,999           Public safety:         Sheriff         1,884,180         1,940,265         1,912,347         27,918           Emergency management         23,524         23,524         19,972         3,552           Courthouse security         59,371         59,371         40,579         18,792           Coroner         80,032         82,132         82,060         72           Predator control         13,412         13,412         9,480         3,932           Total public safety         2,060,519         2,118,704         2,064,438         54,266           Public works:         Public service         128,499         128,499         121,059         7,440           Veterans         30,421         30,421         30,489         68           Total public works         158,920         151,548         7,372           Public health and welfare         74,941<	Clerk and recorder		309,680					26,857
Public works         170,193         170,193         141,965         28,221           Treasurer         234,060         234,060         220,061         13,999           Public trustee         25,886         (25,886)           Total general government         3,449,128         3,449,128         2,872,703         576,425           Public safety:         Sheriff         1,884,180         1,940,265         1,912,347         27,918           Emergency management         23,524         23,524         19,972         3,552           Courthouse security         59,371         59,371         40,579         18,792           Coroner         80,032         82,132         82,060         72           Predator control         13,412         13,412         9,480         3,932           Total public safety         2,060,519         2,118,704         2,064,438         54,266           Public works:         Public works:         Public service         128,499         128,499         121,059         7,440           Veterans         30,421         30,421         30,489         68           Total public works         158,920         158,920         151,548         7,372           Public health and welfare	Commissioners			•				
Treasurer         234,060         234,060         220,061         13,999           Public trustee         3,449,128         3,449,128         2,872,703         576,425           Public safety:         Sheriff         1,884,180         1,940,265         1,912,347         27,918           Emergency management         23,524         23,524         19,972         3,552           Courthouse security         59,371         59,371         40,579         18,792           Coroner         80,032         82,132         82,060         72           Predator control         13,412         13,412         9,480         3,932           Total public safety         2,060,519         2,118,704         2,064,438         54,266           Public works:         Public service         128,499         128,499         121,059         7,440           Veterans         30,421         30,421         30,489         (68           Total public works         158,920         158,920         151,548         7,372           Public health and welfare         74,941         74,941         50,470         24,471           Culture and recreation:         3,100         3,100         3,100         3,100           Senior citi	Public works							
Public trustee         25,886         (25,886)           Total general government         3,449,128         3,449,128         2,872,703         576,42:           Public safety:	Treasurer		,	,				13,999
Public safety:         Sheriff         1,884,180         1,940,265         1,912,347         27,918           Emergency management         23,524         23,524         19,972         3,552           Courthouse security         59,371         59,371         40,579         18,792           Coroner         80,032         82,132         82,060         72           Predator control         13,412         13,412         9,480         3,932           Total public safety         2,060,519         2,118,704         2,064,438         54,266           Public works:         Public service         128,499         128,499         121,059         7,440           Veterans         30,421         30,421         30,489         (68           Total public works         158,920         158,920         151,548         7,372           Public health and welfare         74,941         74,941         50,470         24,471           Culture and recreation:         Recreation         3,100         3,100         3,100           Senior citizens         23,208         23,208         20,867         2,341           Library         5,000         5,000         3,000         2,000           Total culture and recreat	Public trustee			 ,		,		(25,886)
Sheriff         1,884,180         1,940,265         1,912,347         27,918           Emergency management         23,524         23,524         19,972         3,552           Courthouse security         59,371         59,371         40,579         18,792           Coroner         80,032         82,132         82,060         77           Predator control         13,412         13,412         9,480         3,932           Total public safety         2,060,519         2,118,704         2,064,438         54,266           Public works:         Public service         128,499         128,499         121,059         7,440           Veterans         30,421         30,421         30,489         (68           Total public works         158,920         158,920         151,548         7,372           Public health and welfare         74,941         74,941         50,470         24,471           Culture and recreation:         Recreation         3,100         3,100         3,100           Senior citizens         23,208         23,208         20,867         2,341           Library         5,000         5,000         3,000         2,000           Total culture and recreation         31,308	Total general government		3,449,128	 3,449,128		2,872,703		576,425
Emergency management         23,524         23,524         19,972         3,552           Courthouse security         59,371         59,371         40,579         18,792           Coroner         80,032         82,132         82,060         72           Predator control         13,412         13,412         9,480         3,932           Total public safety         2,060,519         2,118,704         2,064,438         54,266           Public works:         Public service         128,499         128,499         121,059         7,440           Veterans         30,421         30,421         30,489         (68           Total public works         158,920         158,920         151,548         7,372           Public health and welfare         74,941         74,941         50,470         24,471           Culture and recreation:         Recreation         3,100         3,100         3,100           Senior citizens         23,208         23,208         20,867         2,341           Library         5,000         5,000         3,000         2,000           Total culture and recreation         31,308         31,308         26,967         4,341           Conservation         123,808	Public safety:							
Emergency management         23,524         23,524         19,972         3,552           Courthouse security         59,371         59,371         40,579         18,792           Coroner         80,032         82,132         82,060         72           Predator control         13,412         13,412         9,480         3,932           Total public safety         2,060,519         2,118,704         2,064,438         54,266           Public works:         Public service         128,499         128,499         121,059         7,440           Veterans         30,421         30,421         30,489         (68           Total public works         158,920         158,920         151,548         7,372           Public health and welfare         74,941         74,941         50,470         24,471           Culture and recreation:         Recreation         3,100         3,100         3,100           Senior citizens         23,208         23,208         20,867         2,341           Library         5,000         5,000         3,000         2,000           Total culture and recreation         31,308         31,308         26,967         4,341           Conservation         123,808	Sheriff		1,884,180	1,940,265		1,912,347		27,918
Courthouse security         59,371         59,371         40,579         18,792           Coroner         80,032         82,132         82,060         72           Predator control         13,412         13,412         9,480         3,932           Total public safety         2,060,519         2,118,704         2,064,438         54,266           Public works:         Public service         128,499         128,499         121,059         7,440           Veterans         30,421         30,421         30,489         (68           Total public works         158,920         158,920         151,548         7,372           Public health and welfare         74,941         74,941         50,470         24,471           Culture and recreation:         8         23,208         23,208         20,867         2,341           Library         5,000         5,000         3,000         2,000           Total culture and recreation         31,308         31,308         26,967         4,341           Conservation         123,808         171,808         124,559         47,249           Capital outlay         102,857         102,857         102,857           Debt service         Principal re	Emergency management							3,552
Coroner Predator control         80,032 13,412         82,132 9,480         32,932           Total public safety         2,060,519         2,118,704         2,064,438         54,266           Public works:         Public service Veterans         128,499 128,499 121,059 7,440           Veterans         30,421 30,421 30,489 (68           Total public works         158,920 158,920 151,548 7,372           Public health and welfare         74,941 74,941 50,470 24,471           Culture and recreation:         Recreation         3,100 3,100 3,100 3,100 20,000           Senior citizens         23,208 23,208 20,867 2,341	Courthouse security			·				18,792
Total public safety         2,060,519         2,118,704         2,064,438         54,266           Public works:         Public service         128,499         128,499         121,059         7,440           Veterans         30,421         30,421         30,489         (68           Total public works         158,920         158,920         151,548         7,372           Public health and welfare         74,941         74,941         50,470         24,471           Culture and recreation:         Recreation         3,100         3,100         3,100         3,100         3,100         2,341           Library         5,000         5,000         3,000         2,000           Total culture and recreation         31,308         31,308         26,967         4,341           Conservation         123,808         171,808         124,559         47,249           Capital outlay         102,857         (102,857           Debt service         Principal retirement         5,750         5,750         7,241         (1,491)           Total debt service         5,750         5,750         7,241         (1,491)	Coroner		80,032	82,132		82,060		72
Public works:         Public service         128,499         128,499         121,059         7,440           Veterans         30,421         30,421         30,489         (68           Total public works         158,920         158,920         151,548         7,372           Public health and welfare         74,941         74,941         50,470         24,471           Culture and recreation:         Recreation         3,100         3,100         3,100           Senior citizens         23,208         23,208         20,867         2,341           Library         5,000         5,000         3,000         2,000           Total culture and recreation         31,308         31,308         26,967         4,341           Conservation         123,808         171,808         124,559         47,249           Capital outlay         102,857         (102,857           Debt service         Principal retirement         1         1,750         7,241         (1,491)           Total debt service         5,750         5,750         7,241         (1,491)	Predator control	************	13,412	 13,412		9,480		3,932
Public service Veterans         128,499 30,421         128,499 30,421         121,059 30,489         7,440 (68)           Total public works         158,920         158,920         151,548         7,372           Public health and welfare         74,941         74,941         50,470         24,471           Culture and recreation:             Recreation	Total public safety		2,060,519	2,118,704		2,064,438		54,266
Veterans         30,421         30,421         30,489         (68           Total public works         158,920         158,920         151,548         7,372           Public health and welfare         74,941         74,941         50,470         24,471           Culture and recreation:             Recreation         3,100         3,100         3,100         3,100           Senior citizens         23,208         23,208         20,867         2,341         2,341           Library         5,000         5,000         3,000         2,000           Total culture and recreation         31,308         31,308         26,967         4,341           Conservation         123,808         171,808         124,559         47,249           Capital outlay         102,857         (102,857           Debt service         Principal retirement         1nterest and fiscal charges         5,750         5,750         7,241         (1,491)           Total debt service         5,750         5,750         7,241         (1,491)	Public works:							
Veterans         30,421         30,421         30,489         (68           Total public works         158,920         158,920         151,548         7,372           Public health and welfare         74,941         74,941         50,470         24,471           Culture and recreation:             Recreation         3,100         3,100         3,100         3,100           Senior citizens         23,208         23,208         20,867         2,341         2,000           Total culture and recreation         31,308         31,308         26,967         4,341           Conservation         123,808         171,808         124,559         47,249           Capital outlay         102,857         (102,857           Debt service         Principal retirement         Interest and fiscal charges         5,750         5,750         7,241         (1,491)           Total debt service         5,750         5,750         7,241         (1,491)	Public service		128,499	128.499		121.059		7.440
Public health and welfare         74,941         74,941         50,470         24,471           Culture and recreation:         Recreation         3,100         3,100         3,100           Senior citizens         23,208         23,208         20,867         2,341           Library         5,000         5,000         3,000         2,000           Total culture and recreation         31,308         31,308         26,967         4,341           Conservation         123,808         171,808         124,559         47,249           Capital outlay         102,857         (102,857           Debt service         Principal retirement         1nterest and fiscal charges         5,750         5,750         7,241         (1,491)           Total debt service         5,750         5,750         7,241         (1,491)	Veterans	-		 •				(68)
Culture and recreation:         Recreation       3,100       3,100       3,100         Senior citizens       23,208       23,208       20,867       2,341         Library       5,000       5,000       3,000       2,000         Total culture and recreation       31,308       31,308       26,967       4,341         Conservation       123,808       171,808       124,559       47,249         Capital outlay       102,857       (102,857         Debt service       Principal retirement       1       (1,491)         Interest and fiscal charges       5,750       5,750       7,241       (1,491)         Total debt service       5,750       5,750       7,241       (1,491)	Total public works		158,920	 158,920		151,548		7,372
Recreation         3,100         3,100         3,100         3,100         3,100         3,100         2,341         23,208         23,208         20,867         2,341         2,341         2,000         3,000         2,000         2,000         3,000         2,000         3,000         2,000         3,000         2,000         3,000         2,000         3,000         2,000         3,000         2,000         3,000         2,000         3,000         2,000         3,000         2,000         3,000         2,000         3,000         2,000         3,000         2,000         3,000         2,000         3,000         2,000         3,000         2,000         3,000         2,000         3,000         2,000	Public health and welfare		74,941	 74,941		50,470		24,471
Recreation         3,100         3,100         3,100         3,100         3,100         3,100         2,341         23,208         23,208         20,867         2,341         2,341         2,000         3,000         2,000         2,000         3,000         2,000         3,000         2,000         3,000         2,000         3,000         2,000         3,000         2,000         3,000         2,000         3,000         2,000         3,000         2,000         3,000         2,000         3,000         2,000         3,000         2,000         3,000         2,000         3,000         2,000         3,000         2,000         3,000         2,000         3,000         2,000         3,000         2,000	Culture and recreation:							
Senior citizens         23,208         23,208         20,867         2,341           Library         5,000         5,000         3,000         2,000           Total culture and recreation         31,308         31,308         26,967         4,341           Conservation         123,808         171,808         124,559         47,249           Capital outlay         102,857         (102,857           Debt service         Principal retirement         5,750         5,750         7,241         (1,491)           Total debt service         5,750         5,750         7,241         (1,491)			3.100	3.100		3.100		
Library         5,000         5,000         3,000         2,000           Total culture and recreation         31,308         31,308         26,967         4,341           Conservation         123,808         171,808         124,559         47,249           Capital outlay         102,857         (102,857           Debt service         Principal retirement         11,491           Interest and fiscal charges         5,750         5,750         7,241         (1,491)           Total debt service         5,750         5,750         7,241         (1,491)	Senior citizens					,		2.341
Conservation         123,808         171,808         124,559         47,249           Capital outlay         102,857         (102,857)           Debt service Principal retirement Interest and fiscal charges         5,750         5,750         7,241         (1,491)           Total debt service         5,750         5,750         7,241         (1,491)	Library		•					2,000
Capital outlay 102,857 (102,857)  Debt service Principal retirement Interest and fiscal charges 5,750 5,750 7,241 (1,491)  Total debt service 5,750 5,750 7,241 (1,491)	Total culture and recreation		31,308	 31,308	·	26,967	***************************************	4,341
Debt service Principal retirement Interest and fiscal charges 5,750 5,750 7,241 (1,491)  Total debt service 5,750 5,750 7,241 (1,491)	Conservation		123,808	 171,808		124,559		47,249
Principal retirement         5,750         5,750         7,241         (1,491)           Total debt service         5,750         5,750         7,241         (1,491)	Capital outlay					102,857		(102,857)
Interest and fiscal charges         5,750         5,750         7,241         (1,491)           Total debt service         5,750         5,750         7,241         (1,491)								
			5,750	 5,750		7,241		(1,491)
Total expenditures \$ 5,904,374 \ \\$ 6,010,559 \ \\$ 5,400,783 \ \\$ 609,776	Total debt service		5,750	 5,750		7,241		(1,491)
	Total expenditures		5,904,374	\$ 6,010,559	\$	5,400,783	\$	609,776

## ROAD & BRIDGE FUND BALANCE SHEET

**DECEMBER 31, 2017** (with comparative amounts for 2016)

ACCETC		2017	 2016
ASSETS Cash and cash equivalents Investments Receivables:	\$	1,385,797 1,397,520	\$ 2,005,052 963,127
Accounts Property taxes Due from other funds		151,936 642,184 18,259	169,108 621,811 18,259
Prepaid items		10,237	15,000
Inventory		157,904	 134,156
Total assets		3,753,600	 3,926,513
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCE			
LIABILITIES			
Accounts payable		19,317	37,119
Accrued liabilities		3,568	3,918
Due to other funds		20,762	 20,761
Total liabilities		43,647	 61,798
DEFERRED INFLOWS OF RESOURCES			
Property tax		642,184	621,811
Total deferred inflows of resources		642,184	 621,811
FUND BALANCE			
Non-spendable inventory		157,904	134,156
Committed		2,909,865	 3,108,748
Total fund balance	<b>,</b> , , , , , , , , , , , , , , , , , ,	3,067,769	 3,242,904
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCE	\$	3,753,600	\$ 3,926,513

#### ROAD & BRIDGE FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE FOR THE YEAR ENDED DECEMBER 31, 2017 (with comparative amounts for 2016)

	2017	2016
REVENUES		
Property taxes	\$ 617,055	\$ 598,210
Specific ownership tax	127,916	132,181
Intergovernmental taxes	1,731,799	1,695,788
Intergovernmental	46,280	58,346
Charges for services	 172,920	 227,412
Total revenues	 2,695,970	 2,711,937
EXPENDITURES		
Public works	2,408,130	2,377,123
Capital outlay	153,706	803,495
Debt service:		
Principal retirement	336,420	
Interest and fiscal charges	 814	 <u>,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,</u>
Total expenditures	 2,899,070	 3,180,618
Excess (deficiency) of revenues over expenditures	 (203,100)	 (468,681)
Other financing sources		
Sale of assets	27,965	153,609
Proceeds from capital lease	,	336,420
Total other financing sources	 27,965	 490,029
Net change in fund balance	(175,135)	21,348
FUND BALANCE, Beginning of year	 3,242,904	 3,221,556
FUND BALANCE, End of year	\$ 3,067,769	\$ 3,242,904

## SOCIAL SERVICES BALANCE SHEET

DECEMBER 31, 2017 (with comparative amounts for 2016)

	2017			2016	
ASSETS Cash and cash equivalents	\$	950,614	\$	791,040	
Receivables: Accounts		193,843			
Property taxes		386,485		449,069	
Due from other government  Due from other funds		52,911 14,922		423,970 28,329	
Prepaid items		4,095			
Total assets		1,602,870		1,692,408	
LIABILITIES, DEFFERED INFLOWS OF RESOURCES AND FUND BALANCE					
LIABILITIES					
Accounts payable  Due to other funds		48,632 12,894		51,039 12,894	
Due to other governments		113,486		163,697	
Total liabilities		175,012		227,630	
DEFERRED INFLOWS OF RESOURCES					
Property tax		386,485		449,069	
Unavailable grant revenue		309,836		281,316	
Total deferred inflows of resources		696,321	<u></u>	730,385	
FUND BALANCE					
Committed		731,537		734,393	
Total fund balance		731,537		734,393	
TOTAL LIABILITIES, DEFERRED INFLOWS OF					
RESOURCES AND FUND BALANCE	\$	1,602,870	\$	1,692,408	

# SOCIAL SERVICES SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE FOR THE YEAR ENDED DECEMBER 31, 2017 (with comparative amounts for 2016)

	2017		2016		
REVENUES Property taxes Specific ownership tax Intergovernmental	\$	445,651 92,380 3,174,449	\$	432,029 95,460 3,286,568	
Total revenues		3,712,480		3,814,057	
EXPENDITURES Health and welfare Capital outlay		3,715,336		3,660,885 152,384	
Total expenditures		3,715,336		3,813,269	
Excess (deficiency) of revenues over expenditures		(2,856)		788	
Net change in fund balance		(2,856)		788	
FUND BALANCE, Beginning of year		734,393		733,605	
FUND BALANCE, End of year	\$	731,537	\$	734,393	

## CAPITAL IMPROVEMENT FUND BALANCE SHEET

DECEMBER 31, 2017 (with comparative amounts for 2016)

	2017			2016	
ASSETS					
Cash and cash equivalents	\$	637,254	\$	207,377	
Investments		482,556		268,510	
Accounts receivable		4,906		6,661	
Property tax receivable		425,134		336,802	
Note receivable from general fund		184,033		206,890	
Due from other funds		10,265		10,265	
Total assets	No.	1,744,148	<b>*</b>	1,036,505	
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCE					
LIABILITIES					
Accounts payable				55,029	
Due to other funds		5,526	<u> </u>	5,527	
Total liabilities		5,526		60,556	
DEFERRED INFLOW OF RESOURCES					
Property tax		425,134		336,802	
Total deferred inflows of resources		425,134		336,802	
FUND BALANCE		- <del></del>		···	
Committed		1,313,488		639,147	
TOTAL LIABILITIES, DEFERRED INFLOWS OF					
RESOURCES AND FUND BALANCE	\$	1,744,148	\$	1,036,505	

# CAPITAL IMPROVEMENT FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE FOR THE YEAR ENDED DECEMBER 31, 2017 (with comparative amounts for 2016)

	2017			2016	
REVENUES	Φ.	224026	Φ	1.70.001	
Property taxes	\$	334,026	\$	179,831	
Specific ownership tax Intergovernmental		69,285		39,774 17,000	
Miscellaneous		7,241		5,750	
14115Conditions		7,241		3,730	
Total revenues		410,552		242,355	
EXPENDITURES					
General government		23,632		160,340	
Public safety		25		3,500	
Capital outlay		12,554		571,751	
Total expenditures		36,211		735,591	
Excess (deficiency) of revenues over expenditures		374,341		(493,236)	
Other financing sources:					
Roof settlement		300,000	,		
Total other financing sources		300,000			
				(100.00.5)	
Net change in fund balance		674,341		(493,236)	
FUND BALANCE, Beginning of year		639,147		1,132,383	
FUND BALANCE, End of year	\$	1,313,488	\$	639,147	

# GENERAL HUMAN SERVICES FUND BALANCE SHEET

		2017	 2016
ASSETS			
Cash and cash equivalents	\$	514,428	\$ 688,304
Investments		557,770	383,825
Due from other funds		4,152	**
Accounts receivable		20,402	 11,152
TOTAL ASSETS		1,096,752	 1,083,281
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCE			
LIABILITIES			
Accounts payable		4,731	14,922
Due to other funds		5,781	 15,036
Total liabilities		10,512	 29,958
DEFERRED INFLOWS OF RESOURCES			
Unavailable grant revenue		1,016,829	 983,473
Total deferred inflows of resources		1,016,829	 983,473
FUND BALANCE			
Committed		69,411	69,850
Total fund balance		69,411	69,850
TOTAL LIABILITIES, DEFERRED INFLOWS OF			
RESOURCES AND FUND BALANCE	\$ 1	1,096,752	\$ 1,083,281
		······································	 

# GENERAL HUMAN SERVICES FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE FOR THE YEAR ENDED DECEMBER 31, 2017 (with comparative amounts for 2016)

		2017	 2016
REVENUES Intergovernmental	\$	888,641	\$ 1,002,517
Total revenues		888,641	 1,002,517
EXPENDITURES Health and welfare Capital outlay	and the same of th	765,780 123,300	766,229 237,091
Total expenditures	• ****	889,080	 1,003,320
Excess (deficiency) of revenues over expenditures		(439)	 (803)
Net change in fund balance		(439)	(803)
FUND BALANCE, Beginning of year		69,850	 70,653
FUND BALANCE, End of year	\$	69,411	\$ 69,850

# OTERO COUNTY, COLORADO NON-MAJOR SPECIAL REVENUE FUNDS COMBINING BALANCE SHEET DECEMBER 31, 2017

	Insurance	Clerk Hire	Conservation	Health Fund	AAA Services	Otero County Land Trust	Total Non-Major Special Revenue Funds
ASSETS							
Cash and cash equivalents Receivables:	\$ 376,956	\$ 451,016	\$ 296,546	\$ 1,091,295	\$ 115,074	\$ 66,203	\$ 2,397,090
Accounts Property tax Due from other funds	2,047 77,297 2,198	13,074		236,080	199,188		450,389 77,297 2,198
TOTAL ASSETS	458,498	464,090	296,546	1,327,375	314,262	66,203	2,926,974
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCE							
LIABILITIES							
Accounts payable Accrued liabilities	459	2,768	198	32,521 801	171,191	182	207,319
Due to other funds	2,374		***************************************	4,543	106		7,023
Total liabilities	2,833	3,080	198	37,865	171,297	182	215,455
DEFERRED INFLOWS OF RESOURCES Unavailable grant revenue Property tax	T7,297			40,841	69,511		110,352
Total deferred inflows of resources	77,297	1		40,841	69,511		187,649
FUND BALANCE Restricted - statute Committed	378,368	461,010	296,348	1,248,669	73,454	66,021	823,379
Total fund balance	378,368	461,010	296,348	1,248,669	73,454	66,021	2,523,870
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCE	\$ 458,498	\$ 464,090	\$ 296,546	\$ 1,327,375	\$ 314,262	\$ 66,203	\$ 2,926,974

OTERO COUNTY, COLORADO NON-MAJOR SPECIAL REVENUE FUNDS

# COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE FOR THE YEAR ENDED DECEMBER 31, 2017

Salivayad	Insurance	Clerk Hire	Conservation Trust	Health Fund	AAA Services	Otero County Land Trust	Total Non- Major Special Revenue Funds
NEVERIOES Property tax Specific ownership tax Intergovernmental	\$ 74,283 15,397		51,284	1,217,039	972,852		\$ 74,283 15,397 2,241,175
Charges for services Investment earnings Miscellaneous	159	182,174	3,898	85,487	1,785	810	267,661 4,867 158,677
Total revenues	140,600	182,174	57,869	1,405,970	974,637	810	2,762,060
EXPENDITURES  CURRENT General government Health and welfare Culture and recreation Conservation	178,847	145,258	118,152	1,368,566	966,324	1,256	324,105 2,334,890 118,152 1,256
Total expenditures	178,847	145,258	118,152	1,368,566	966,324	1,256	2,778,403
Excess (deficiency) of revenues over expenditures	(38,247)	36,916	(60,283)	37,404	8,313	(446)	(16,343)
Other financing sources: Insurance Recovery Transfers in	138,250			56,493		Lucia	138,250 56,493
Total other financing sources	138,250			56,493			194,743
Net change in fund balance	100,003	36,916	(60,283)	93,897	8,313	(446)	178,400
FUND BALANCE, Beginning of year	278,365	424,094	356,631	1,154,772	65,141	66,467	2,345,470
FUND BALANCE, End of year	\$ 378,368	\$ 461,010	\$ 296,348	\$1,248,669	\$ 73,454	\$ 66,021	\$ 2,523,870

# INSURANCE FUND BALANCE SHEET

	2017			2016
ASSETS Cash and cash equivalents Receivables:	\$	376,956	\$	277,542
Accounts Property tax		2,047 77,297		2,277 74,845
Due from other funds TOTAL ASSETS		2,198 458,498		2,198 356,862
LIABILITIES, DEFERRED INFLOW OF RESOURCES AND FUND BALANCE				
LIABILITIES Accounts payable Due to other funds	\$	459 2,374	\$	1,279 2,373
Total liabilities		2,833	••••	3,652
DEFERRED INFLOWS OF RESOURCES Property tax		77,297		74,845
Total deferred inflows of resources		77,297		74,845
FUND BALANCE Committed		378,368		278,365
Total fund balance	<u> </u>	378,368		278,365
TOTAL LIABILITIES, DEFERRED INFLOW OF RESOURCES AND FUND BALANCE	\$	458,498	\$	356,862

# INSURANCE FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL FOR THE YEAR ENDED DECEMBER 31, 2017 (with comparative actual amounts for 2016)

		20	017		2016
	Original Budget	Final Budget	Actual	Variance Favorable (Unfavorable)	Actual
REVENUES Property tax Specific ownership tax Investment earnings Miscellaneous	\$ 74,487 12,000 90 50,000	\$ 74,487 12,000 90 50,000	\$ 74,283 15,397 159 50,761	\$ (204) 3,397 69 761	\$ 72,046 15,910 133 50,005
Total revenues	136,577	136,577	140,600	4,023	138,094
<b>EXPENDITURES</b> General government	145,790	145,790	178,847	(33,057)	140,560
Total expenditures	145,790	145,790	178,847	(33,057)	140,560
Excess (deficiency) of revenues over expenditures	(9,213)	(9,213)	(38,247)	(29,034)	(2,466)
Other financing sources: Insurance recovery	1,000	1,000	138,250	137,250	3,053
Net change in fund balance	\$ (8,213)	\$ (8,213)	100,003	\$ 108,216	587
FUND BALANCE, Beginning of year			278,365		277,778
FUND BALANCE, End of year			\$ 378.368		\$ 278.365

#### CLERK HIRE FUND BALANCE SHEET

	2017		 2016
ASSETS Cash and cash equivalents Accounts receivable	\$	451,016 13,074	\$ 412,951 12,438
TOTAL ASSETS		464,090	425,389
LIABILITIES AND FUND BALANCE			
LIABILITIES Accounts payable Accrued liabilities		2,768 312	 1,112 183
Total liabilities		3,080	 1,295
FUND BALANCE Restricted - statute		461,010	 424,094
Total fund balance		461,010	424,094
TOTAL LIABILITIES AND FUND BALANCE	\$	464,090	\$ 425,389

# CLERK HIRE FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL FOR THE YEAR ENDED DECEMBER 31, 2017 (with comparative actual amounts for 2016)

		2	017		2016
	Original Budget	Final Budget	Actual	Variance Favorable (Unfavorable)	Actual
REVENUES Charges for services	\$ 170,000	\$ 170,000	\$ 182,174	\$ 12,174	\$ 176,688
Total revenues	170,000	170,000	182,174	12,174	176,688
EXPENDITURES General government	156,656	156,656	145,258	11,398	132,468
Total expenditures	156,656	156,656	145,258	11,398	132,468
Excess (deficiency) of revenues over expenditures	13,344	13,344	36,916	23,572	44,220
Net change in fund balance	\$ 13,344	\$ 13,344	36,916	\$ 23,572	44,220
FUND BALANCE, Beginning of year			424,094		379,874
FUND BALANCE, End of year			\$ 461.010		<u>\$ 424.094</u>

# CONSERVATION TRUST FUND BALANCE SHEET

	2017			2016
ASSETS Cash and cash equivalents		296,546	_\$	356,799
TOTAL ASSETS		296,546		356,799
LIABILITIES AND FUND BALANCE				
LIABILITIES Accounts payable	***************************************	198		168
Total liabilities		198		168
FUND BALANCE Restricted - statute		296,348		356,631
Total fund balance		296,348		356,631
TOTAL LIABILITIES AND FUND BALANCE	\$	296,546	\$	356,799

# CONSERVATION TRUST FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL FOR THE YEAR ENDED DECEMBER 31, 2017 (with comparative actual amounts for 2016)

		20	017		2016
	Original Budget	Final Budget	Actual	Variance Favorable (Unfavorable)	Actual
REVENUES					
Intergovernmental Interest Earnings Miscellaneous	\$ 53,000 650 2,687	\$ 53,000 650	\$ 51,284 3,898	\$ (1,716) 3,248	\$ 58,000 2,865
Miscenaneous	2,007	2,687	2,687		2,687
Total revenues	56,337	56,337	57,869	1,532	63,552
EXPENDITURES					
Culture and recreation	365,262	365,262	118,152	247,110	40,961
Total expenditures	365,262	365,262	118,152	247,110	40,961
Excess (deficiency) of revenues					
over expenditures	(308,925)	(308,925)	(60,283)	248,642	22,591
Net change in fund balance	\$ (308,925)	\$ (308,925)	(60,283)	\$ 248,642	22,591
FUND BALANCE, Beginning of year			356,631		334,040
1 OTTO DELL'ATTOD, Degining of year			330,031		
FUND BALANCE, End of year			\$ 296.348		\$ 356.631

# HEALTH FUND BALANCE SHEET

A GOVERNO	2017	2016
ASSETS Cash and cash equivalents Accounts receivable	\$ 1,091,295 236,080	\$ 891,646 296,855
TOTAL ASSETS	1,327,375	1,188,501
LIABILITIES, DEFERRED INFLOW OF RESOURCES AND FUND BALANCE		
LIABILITIES Accounts payable Accrued liabilities Due to other funds	32,521 801 4,543	28,072 1,114 4,543
Total liabilities	37,865	33,729
DEFERRED INFLOWS OF RESOURCES Unavailable revenue	40,841	
Total deferred inflows of resources	40,841	
FUND BALANCE Committed	1,248,669	1,154,772
Total fund balance	1,248,669	1,154,772
TOTAL LIABILITIES AND FUND BALANCE	\$ 1,327,375	\$ 1,188,501

# HEALTH FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL FOR THE YEAR ENDED DECEMBER 31, 2017 (with comparative actual amounts for 2016)

		2	017		2016
	Original Budget	Final Budget	Actual	Variance Favorable (Unfavorable)	Actual
REVENUES Intergovernmental Charges for services Miscellaneous	\$ 2,050,302 83,600 60,657	\$ 2,050,302 83,600 60,657	\$ 1,217,039 85,487 103,444	\$ (833,263) 1,887 42,787	\$ 1,121,537 95,426 136,726
Total revenues	2,194,559	2,194,559	1,405,970	(788,589)	1,353,689
<b>EXPENDITURES</b> Health and welfare	2,251,053	2,251,053	1,368,566	882,487	1,327,551
Total expenditures	2,251,053	2,251,053	1,368,566	882,487	1,327,551
Excess (deficiency) of revenues over expenditures	(56,494)	(56,494)	37,404	93,898	26,138
Other financing sources: Transfers in	56,493	56,493	56,493		56,493
Net change in fund balance	\$ (1)	\$ (1)	93,897	\$ 93,898	82,631
FUND BALANCE, Beginning of year			1,154,772		1,072,141
FUND BALANCE, End of year			\$ 1.248.669		<u>\$ 1.154.772</u>

#### AAA SERVICES FUND BALANCE SHEET

	2017			2016			
ASSETS Cash and cash equivalents Accounts receivable	\$	115,074 199,188	\$	102,687 139,166			
TOTAL ASSETS		314,262		241,853			
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCE							
LIABILITIES Accounts payable Due to other funds		171,191 106		131,298 106			
Total liabilities		171,297		131,404			
DEFERRED INFLOWS OF RESOURCES Unavailable grant revenue		69,511		45,308			
Total deferred inflows of resources		69,511	***************************************	45,308			
FUND BALANCE Committed		73,454		65,141			
Total fund balance		73,454		65,141			
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCE	\$	314,262		241,853			

FUND BALANCE, End of year

# AAA SERVICES FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL FOR THE YEAR ENDED DECEMBER 31, 2017 (with comparative actual amounts for 2016)

		2016			
	Original Budget	Final Budget	Actual	Variance Favorable (Unfavorable)	Actual
REVENUES Intergovernmental Miscellaneous	\$1,191,739 	\$ 1,191,739 2,500	\$ 972,852 1,785	\$ (218,887) (715)	\$ 828,323 3,280
Total revenues	1,194,239	1,194,239	974,637	(219,602)	831,603
<b>EXPENDITURES</b> Health and welfare	1,204,239	1,323,921	966,324	357,597	834,164
Total expenditures	1,204,239	1,323,921	966,324	357,597	834,164
Excess (deficiency) of revenues over expenditures	(10,000)	(129,682)	8,313	137,995	(2,561)
Net change in fund balance	\$ (10,000)	\$ (129,682)	8,313	\$ 137,995	(2,561)
FUND BALANCE, Beginning of year			65,141		67,702

\$ 73.454

\$ 65.141

# OTERO COUNTY LAND TRUST FUND BALANCE SHEETS

		2017	2016		
ASSETS Cash and cash equivalents	\$	66,203	\$	66,640	
TOTAL ASSETS	<u> </u>	66,203	<u> </u>	66,640	
LIABILITIES AND FUND BALANCE					
LIABILITIES Accounts payable		182	***************************************	173	
Total liabilities		182		173	
FUND BALANCE Restricted - statute		66,021		66,467	
Total fund balance	<b>3944</b>	66,021		66,467	
TOTAL LIABILITIES AND FUND BALANCE	\$	66,203	\$	66,640	

# OTERO COUNTY LAND TRUST FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL FOR THE YEAR ENDED DECEMBER 31, 2017 (with comparative actual amounts for 2016)

	2017							**************************************		2016						
		Original Budget		Final Budget	Actual		Actual		Actual		Actual		Fa	ariance vorable avorable)	<del></del>	Actual
REVENUES																
Interest Earnings		100	\$	100	_\$	810		710		553						
Total revenues		100		100_		810		710	<del></del>	553						
<b>EXPENDITURES</b> Conservation	····	3,600		3,600		1,256		2,344		1,208						
Total expenditures		3,600		3,600		1,256		2,344		1,208						
Excess (deficiency) of revenues over expenditures		(3,500)		(3,500)		(446)		3,054		(655)						
Net change in fund balance	\$	(3,500)	\$	(3,500)		(446)	\$	3,054		(655)						
FUND BALANCE, Beginning of year					************	66,467				67,122						
FUND BALANCE, End of year					\$	66.021			_\$_	66.467						

# OTHER FUNDS - CONTINGENT FUND - BEFORE TRANSFER TO GENERAL FUND BALANCE SHEET

ASSETS	2017			2016
Cash and cash equivalents Due from other funds	\$	305,560 318	\$	305,558 318
TOTAL ASSETS		305,878		305,876
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCE				
LIABILITIES Accounts payable				
Total liabilities				
FUND BALANCE Committed		305,878		305,876
Total fund balance		305,878		305,876
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCE	\$	305,878	\$	305,876

# OTHER FUNDS - CONTINGENT FUND - BEFORE TRANSFER TO GENERAL FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

FOR THE YEAR ENDED DECEMBER 31, 2017 (with comparative actual amounts for 2016)

		2017							
	Original Budget	Final Budget	Actual	Variance Favorable (Unfavorable)	Actual				
REVENUES Property tax		_	2	2	2				
Total revenues			2	2	2				
EXPENDITURES General government	300,000	300,000		300,000					
Total expenditures	300,000	300,000		300,000					
Excess (deficiency) of revenues over expenditures	(300,000)	(300,000)	2	300,002	2				
Other financing sources Transfers in									
Net change in fund balance	\$ (300,000)	\$ (300,000)	2	\$ 300,002	2				
FUND BALANCE, Beginning of year			305,876		305,874				
FUND BALANCE, End of year			\$ 305.878		\$ 305.876				

# INTERNAL SERVICE FUNDS COMBINING STATEMENT OF NET POSITION DECEMBER 31, 2017 (with comparative totals for 2016)

				2017					
	_	Internal Service			Total		Total		 2016 Total
ASSETS									
CURRENT ASSETS  Cash and cash equivalents  Accounts receivable	\$	547,338 83,603	\$	2,088,088 8,440	\$	2,635,426 92,043	\$ 2,198,231 16,456		
Total current assets		630,941		2,096,528		2,727,469	2,214,687		
NON-CURRENT ASSETS									
Capital assets:  Depreciable capital assets, net		229,479				229,479	 275,187		
TOTAL ASSETS	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	860,420		2,096,528		2,956,948	 2,489,874		
LIABILITIES									
CURRENT LIABILITIES Claims payable		25,749		333,116		333,116 25,749	 376,220 25,749		
Due to other funds  TOTAL LIABILITIES		25,749		333,116		358,865	 401,969		
NET POSITION Investment in capital assets Unrestricted		229,479 605,192		1,763,412		229,479 2,368,604	 275,187 1,812,718		
TOTAL NET POSITION	\$	834,671	\$	1,763,412	\$	2,598,083	\$ 2,087,905		

# INTERNAL SERVICE FUNDS COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION FOR THE YEAR ENDED DECEMBER 31, 2017 (with compartive totals for 2016)

		2017			
	Internal Service	Medical Trust	Total	2016 Total	
OPERATING REVENUES					
Charges for services Miscellaneous	\$ 151,552 81,493	\$ 2,199,823	\$ 2,351,375 81,493	\$ 2,219,253	
Total operating revenues	233,045	2,199,823	2,432,868	2,219,253	
OPERATING EXPENSES	04.020	400.070	504.006	10.572	
General government Claims	94,928	499,978 1,246,694	594,906 1,246,694	18,572 2,198,714	
Depreciation	99,456	1,240,074	99,456	99,054	
Total operating expenses	194,384	1,746,672	1,941,056	2,316,340	
Operating income (loss)	38,661	453,151	491,812	(97,087)	
NON-OPERATING REVENUES					
Gain on sale of assets	10,083	0.202	10,083	3,174	
Interest revenue		8,283	8,283	4,850	
Total non-operating revenues	10,083	8,283	18,366	8,024	
Change in net position	48,744	461,434	510,178	(89,063)	
NET POSITION, Beginning of year	785,927	1,301,978	2,087,905	2,176,968	
NET POSITION, End of year	\$ 834,671	\$ 1,763,412	\$ 2,598,083	\$ 2,087,905	

# INTERNAL SERVICE FUNDS COMBINING STATEMENT OF CASH FLOWS FOR THE YEAR ENDED DECEMBER 31, 2017 (with compartive totals for 2016)

	2017						
		Internal Service		Medical Trust		Total	 2016 Total
OPERATING ACTIVITIES  Cash received from customers  Cash payments for goods and services	\$	149,567 (94,928)	\$	2,207,714 (1,789,776)	\$	2,357,281 (1,884,704)	2,203,259 (2,050,924)
Net cash provided by operating activities		54,639		417,938		472,577	152,335
NONCAPITAL FINANCING ACTIVITIES Transfers out			<b>Married Control</b>				 
NET CASH (USED) BY NONCAPITAL FINANCING ACTIVITIES							 
CAPITAL AND RELATED FINANCING ACTIVITIES Proceeds from sale of assets Payments for capital acquisitions		10,083 (53,748)				10,083 (53,748)	 3,250 (139,244)
Net cash used in capital and related financing activities	A	(43,665)				(43,665)	 (135,994)
INVESTING ACTIVITIES Interest received		-		8,283		8,283	4,850
NET CASH PROVIDED BY INVESTING ACTIVITIES				8,283		8,283	 4,850
NET CHANGE IN CASH AND CASH EQUIVALENTS		10,974		426,221		437,195	21,191
CASH AND CASH EQUIVALENTS, Beginning of year		536,364		1,661,867		2,198,231	2,177,040
CASH AND CASH EQUIVALENTS, End of year	\$	547,338	\$	2,088,088	\$	2,635,426	\$ 2,198,231
RECONCILIATION OF OPERATING INCOME (LOTO NET CASH PROVIDED (USED) BY OPERATINACTIVITIES  Operating income (loss)		38,661		453,151		491,812	\$ (97,087)
Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities:		·		·		99,456	99,054
Depreciation Change in operating assets and liabilities: Accounts receivable Claims payable Accounts payable		99,456 (83,478)		7,891 (43,104)		(75,587) (43,104)	(15,994) (27,501) 193,863
Net cash provided by operating activities	\$	54,639	\$	417,938	\$	472,577	 152,335

# INTERNAL SERVICE FUND STATEMENT OF NET POSITION

	 2017	 2016
ASSETS CURRENT ASSETS Cash and cash equivalents	\$ 547,338	\$ 536,364
Accounts receivable	 83,603	 125
Total current assets	 630,941	 536,489
NON-CURRENT ASSETS Capital assets:		
Depreciable capital assets, net	 229,479	 275,187
TOTAL ASSETS	 860,420	 275,187
LIABILITIES		
CURRENT LIABILITIES  Due to other funds	 25,749	 25,749
TOTAL LIABILITIES	 25,749	 25,749
NET POSITION		
Investment in capital assets	229,479	275,187
Unrestricted	 605,192	 510,740
TOTAL NET POSITION	\$ 834,671	\$ 785,927

## INTERNAL SERVICE FUND STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION FOR THE YEAR ENDED DECEMBER 31, 2017 (with comparative amounts for 2016)

	 2017	 2016	
OPERATING REVENUES Charges for services Miscellaneous	\$ 151,552 81,493	\$ 138,001	
Total operating revenues	 233,045	 138,001	
OPERATING EXPENSES General government Depreciation	94,928 99,456	 18,572 99,054	
Total operating expenses	 194,384	117,626	
Operating Income	 38,661	 20,375	
NON-OPERATING REVENUES Gain on sale of assets	 10,083	 3,174	
Change in net position	48,744	23,549	
NET POSITION Beginning of year	 785,927	762,378	
NET POSITION End of year	\$ 834,671	\$ 785,927	

# INTERNAL SERVICE FUND STATEMENT OF CASH FLOWS FOR THE YEAR ENDED DECEMBER 31, 2017 (with comparative amounts for 2016

		2017	 2016
OPERATING ACTIVITIES Cash received from customers Cash payments for goods and services	\$	149,567 (94,928)	\$ 137,876 (46,073)
Net cash provided by operating activities		54,639	 91,803
CAPITAL AND RELATED FINANCING ACTIVITIES Proceeds from sale of assets Payments for purchase of capital acquisition		10,083 (53,748)	 3,250 (139,244)
Net cash used in capital and related financing activities		(43,665)	 (135,994)
NET CHANGE IN CASH AND CASH EQUIVALENTS		10,974	(44,191)
CASH AND CASH EQUIVALENTS, Beginning of Year		536,364	 580,555
CASH AND CASH EQUIVALENTS, End of Year		547,338	536,364
RECONCILITION OF OPERATING INCOME (LOSS) TO N CASH PROVIDED (USED) BY OPERATING ACTIVITIES Operating income (loss) Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities: Depreciation Change in operating assets and liabilities: Accounts receivable	ET	38,661 99,456 (83,478)	20,375 99,054 (125) (27,501)
Accounts payable  Net cash provided by operating activities	\$	54,639	\$ 91,803

# INTERNAL SERVICE FUND SCHEDULE OF REVENUES, EXPENSES AND CHANGES IN NET POSITION - BUDGET AND ACTUAL

FOR THE YEAR ENDED DECEMBER 31, 2017 (with comparative actual amounts for 2016)

	2017									
ODED ATING DEVENIUES		Original Budget		Final Budget		Actual	F	Variance avorable (favorable)		2016 Actual
OPERATING REVENUES Charges for services	\$	144,790	\$	144,790	\$	151,552	\$	6,762	\$	138,001
Miscellaneous	***************************************					81,493		81,493		
Total operating revenues		144,790		144,790		233,045		88,255		138,001
OPERATING EXPENSES										
General government Capital outlay		13,596 53,525		13,596 53,525		94,928		(81,332) 53,525		18,572
	**************************************					0.4.0.				10.570
Total operating expenses		67,121		67,121		94,928	<del></del>	(27,807)		18,572
Operating income (loss)	<del></del>	77,669		77,669		138,117		60,448		119,429
NON-OPERATING REVENUES Gain on sale of assets		3,000		3,000		10,083		7,083		3,174
Total non-operating revenues		3,000		3,000		10,083		7,083		3,174
Excess of revenues and other financing sources over expenditures.		80,669	\$	80,669	-	148,200	\$	67,531	<del>:</del>	122,603
RECONCILIATION OF REVENUE AND EXPENSES - GAAP BASIS TO BUDGETARY BASIS										
Change in net position per statement of revenues:  Expenses and changes in net position Expenditures for budgetary purposes:						48,744				23,549
Depreciation						99,456				99,054
Excess of revenues over expenditures					\$	148,200			\$	122,603

# MEDICAL TRUST FUND STATEMENT OF NET POSITION

	2017	2016
ASSETS CURRENT ASSETS Cash and cash equivalents Accounts receivable	\$ 2,088,088 8,440	\$ 1,661,867 16,331
Total current assets	2,096,528	1,678,198
TOTAL ASSETS	2,096,528	1,678,198
LIABILITIES CURRENT LIABILITIES Claims payable	333,116	376,220
TOTAL LIABILITIES	333,116	376,220
NET POSITION Unrestricted	1,763,412	1,301,978
TOTAL NET POSITION	\$ 1,763,412	\$ 1,301,978

## MEDICAL TRUST FUND STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION FOR THE YEAR ENDED DECEMBER 31, 2017 (with comparative amounts for 2016)

		2017		2016
OPERATING REVENUES Charges for services	\$	2,199,823	\$	2,081,252
Total operating revenues	<del></del>	2,199,823	***************************************	2,081,252
OPERATING EXPENSES General government Claims	************	499,978 1,246,694		2,198,714
Total operating expenses		1,746,672		2,198,714
Operating income		453,151		(117,462)
NON-OPERATING REVENUES Interest on investments		8,283		4,850
Total non-operating revenues		8,283		4,850
NET POSITION Beginning of year	<del>Parter to the control of the contro</del>	1,301,978		1,414,590
NET POSITION End of year	\$	1,763,412	\$	1,301,978

# MEDICAL TRUST FUND STATEMENT OF CASH FLOWS FOR THE YEAR ENDED DECEMBER 31, 2017 (with comparative amounts for 2016

		2017	 2016
OPERATING ACTIVITIES Cash received from customers Cash payments for goods and services	\$	2,207,714 (1,789,776)	\$ 2,065,383 (2,004,851)
Net cash provided by operating activities		417,938	 60,532
INVESTING ACTIVITIES Interest received		8,283	 4,850
NET CASH PROVIDED BY INVESTING ACTIVITIES		8,283	 4,850
NET CHANGE IN CASH AND CASH EQUIVALENTS		426,221	65,382
CASH AND CASH EQUIVALENTS, Beginning of Year		1,661,867	 1,596,485
CASH AND CASH EQUIVALENTS, End of Year		2,088,088	1,661,867
RECONCILITION OF OPERATING INCOME (LOSS) TO N CASH PROVIDED (USED) BY OPERATING ACTIVITIES Operating income (loss) Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities: Change in operating assets and liabilities: Accounts receivable Claims payable	ET	7,891 (43,104)	(117,462) (15,869) 193,863
Net cash provided by operating activities	\$	417,938	\$ 60,532

# MEDICAL TRUST FUND SCHEDULE OF REVENUES, EXPENSES AND CHANGES IN NET POSITION - BUDGET AND ACTUAL

FOR THE YEAR ENDED DECEMBER 31, 2017 (with comparative actual amounts for 2016)

	Original Budget	•		Variance Favorable (Unfavorable)	2016 Actual
OPERATING REVENUES					
Charges for services	\$ 2,028,888	\$ 2,028,888	\$ 2,199,823	\$ 170,935	\$ 2,086,102
Total operating revenues	2,028,888	2,028,888	2,199,823	170,935	2,086,102
OPERATING EXPENSES General government Claims	463,225 1,300,000	463,225 1,300,000	499,978 1,246,694	53,306	2,198,714
Total operating expenses	1,763,225	1,763,225	1,746,672	16,553	2,198,714
NON-OPERATING REVENUES Interest revenue	2,000	2,000	8,283	6,283	4,850
Total non-operating revenues	2,000	2,000	8,283	(6,283)	4,850
Change in net position			461,434		(112,612)
NET POSITION Beginning of year			1,301,978		1,414,590
NET POSITION End of year			\$ 1,763,412		\$ 1,301,978

# $\begin{array}{c} \textbf{COMPONENT UNIT - SMALL BUSINESS DEVELOPMENT FUND STATEMENT OF CASH FLOWS} \end{array}$

FOR THE YEAR ENDED DECEMBER 31, 2017 (with comparative amounts for 2016)

	2017	2016
OPERATING ACTIVITIES Cash received from customers Cash received for goods and services	\$ 38,897 964	\$ 25,446 (11,452)
Net cash provided by operating activities	39,861	 13,994
NET CHANGE IN CASH AND CASH EQUIVALENTS	39,861	13,994
CASH AND CASH EQUIVALENTS, Beginning of Year	 156,772	 142,778
CASH AND CASH EQUIVALENTS, End of Year	196,633	156,772
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED BY OPERATING ACTIVITIES  Operating income  Adjustments to reconcile operating income to net cash provided by operating activities:  Depreciation	114,284	92,691
Change in operating assets and liabilities - Accounts receivable Accounts payable	 (74,412) (11)	 (78,698)
Net cash provided by operating activities	\$ 39,861	\$ 13,994

# COMPONENT UNIT - SMALL BUSINESS DEVELOPMENT FUND SCHEDULE OF REVENUES, EXPENSES AND CHANGES IN NET POSITION - BUDGET AND ACTUAL

FOR THE YEAR ENDED DECEMBER 31, 2017 (with comparative actual amounts for 2016)

_	2017								
_		Original Budget		Final Budget		Actual	Variance Favorable (Unfavorable)		2016 Actual
OPERATING REVENUES									
Intergovernmental	\$	304,920	\$	304,920	\$	99,180	\$	(205,740)	\$ 78,800
Charges for services		58,080		58,080				(58,080)	12,608
Miscellaneous		18,000		18,000		14,130		(3,870)	 12,736
Total operating revenues		381,000		381,000		113,310		(267,690)	 104,144
OPERATING EXPENSES		470 100		4 <b>7</b> 0 100		(975)		479,075	11,453
Economic development		478,100		478,100		(973)		479,073	 
Total operating expenses		478,100		478,100		(975)		479,075	 11,453
Operating gain (loss)	\$	(97,100)	\$	(97,100)		114,285	\$	211,385	 92,691
RECONCILIATION OF REVENUE									
AND EXPENSES - GAAP BASIS TO BUDGETARY BASIS									
Change in net position per statement of revenues, expenses and changes in net position	n:				<b></b>	114,285			 92,691
Excess of revenues over expenditures					\$	114,285			\$ 92,691

# COMPONENT UNIT - E911 FUND STATEMENT OF CASH FLOWS

FOR THE YEAR ENDED DECEMBER 31, 2017 (with comparative amounts for 2016)

	2017		2016
OPERATING ACTIVITIES Cash received from customers Cash paid for goods and services	\$ 142,922 (118,601)	\$	143,382 (125,966)
Net cash provided by operating activities	24,321		17,416
CAPITAL AND RELATED FINANCING ACTIVITIES Payments for capital acquisitions			(4,441)
NET CASH (USED) IN CAPITAL AND RELATED FINANCING ACTIVITIES	 		(4,441)
INVESTING ACTIVITIES Investment earnings	 767		739
NET CASH PROVIDED BY INVESTING ACTIVITIES	 767		739
NET CHANGE IN CASH AND CASH EQUIVALENTS	25,088		13,714
CASH AND CASH EQUIVALENTS, Beginning of Year	 384,150		370,436
CASH AND CASH EQUIVALENTS, End of Year	 409,238		384,150
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH			
PROVIDED BY OPERATING ACTIVITIES  Operating Income (loss):	394		(26,274)
Adjustments to reconcile operating loss to net cash provided by operating activities - Depreciation  Change in operating assets and liabilities:	26,465		44,404
Accounts receivable	(2,527)		(464)
Accounts payable	 (11)	***************************************	(250)
Net cash provided by operating activities	\$ 24,321	\$	17,416

# COMPONENT UNIT - E911 FUND SCHEDULE OF REVENUES, EXPENSES AND CHANGES IN NET POSITION - BUDGET AND ACTUAL

FOR THE YEAR ENDED DECEMBER 31, 2017 (with comparative actual amounts for 2016)

	2017									
	Original Budget		Final Budget				Variance Favorable (Unfavorable)			2016 Actual
OPERATING REVENUES	_		ф	120 000	Φ	1.40 440	Φ	25 440	\$	143,846
Charges for services Investment earnings	\$	120,000 100	\$	120,000 100	\$	145,449 767	\$	25,449 667	<u> </u>	739
Total operating revenues		120,100		120,100		146,216		26,116		144,585
OPERATING EXPENSES Cash payments for good and services		177,735		177,735		118,590		59,145		125,716
Total operating expenses		177,735		177,735		118,590		59,145		125,716
Operating gain (loss)	\$	(57,635)	\$	(57,635)	<del></del>	27,626.00	\$	85,261		18,869
RECONCILIATION OF REVENUE AND EXPENSES - GAAP BASIS TO BUDGETARY BASIS Change in net position per statement of										
revenues, expenses and changes in net positi Expenditures for budgetary purposes:	on:					1,161				(25,535)
Depreciation						26,465				44,404
Excess of revenues over expenditures					\$	27,626			\$	18,869

#### AGENCY FUNDS COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES FOR THE YEAR ENDED DECEMBER 31, 2017

	Balance January 1, 2017	Additions	Deductions	Balance December 31, 2017
Treasurer				
ASSETS				
Cash and Investments	\$ 304,020	\$ 12,935,247	\$ (12,882,995)	\$ 356,272
LIADH ITTEG				
LIABILITIES  Due to other governmental entities	304,020	12,935,247	(12,882,995)	356,272
Due to other governmental entities	304,020	12,733,247	(12,002,773)	330,272
Clerk				
ASSETS	_			
Cash and investments	330,781	4,734,324	(4,723,460)	341,645
LIABILITIES				
Due to other governmental entities	330,781	4,734,324	(4,723,460)	341,645
MOTAL I				
TOTAL ASSETS				
Cash and investments	634,801	17,669,571	(17,606,455)	697,917
Cash and myestments	054,001	= 17,007,371	(17,000,133)	77,372.
LIABILITIES				
Due to other governmental entities	634,801	17,669,571	(17,606,455)	697,917
Z	, , , , , , , , , , , , , , , , , , , ,			
Total liabilities	\$ 634,801	\$ 17,669,571	\$ (17,606,455)	\$ 697,917

COMPLIANCE AND INTERNAL CONTROL SECTION

1

LOCAL HIGHWAY FINANCE REPORT	STATE: Colorado YEAR ENDING (mm/yy): December 2017
II. RECEIPTS FOR ROAD AND STREET PURI	

II. RECEIPTS FO	OR ROAD AND STREE	F PURPOSES - DETA	IL	
ITEM	AMOUNT		TEM	AMOUNT
A.3. Other local imposts:	741100711	A.4. Miscellaneous loc	al receipts:	
a. Property Taxes and Assessments	617,055	a. Interest on inve	estments	
b. Other local imposts:	017,000	b. Traffic Fines &	¿ Penalities	
		c. Parking Garage	Fees	
Sales Taxes     Infrastructure & Impact Fees		d. Parking Meter	Fees	
		e. Sale of Surplus	Property	27,965
3. Liens		f. Charges for Ser	vices	
4. Licenses	127,916	g. Other Misc. Re	eceipts	13,962
5. Specific Ownership &/or Other	127,916	h Other - Procee	ds From Capital Lease	0
6. Total (1. through 5.)	744,971	i. Total (a. throug	h h.)	41,927
c. Total (a. + b.)		1. Total (a. move	35.	(Carry forward to page 1)
	(Carry forward to page 1)			
	AMOUNT		ITEM	AMOUNT
ITEM	AMOUNT	D. Receipts from Fede		
C. Receipts from State Government	1,731,799	1. FHWA (from Item	ID5)	
<ol> <li>Highway-user taxes</li> </ol>	1,731,799	2. Other Federal ager		
2. State general funds		a. Forest Service	icics.	
3. Other State funds:		b. FEMA		
<ul> <li>a. State bond proceeds</li> </ul>		c. HUD		
<ul><li>b. Project Match</li></ul>	10 110	d. Federal Transit	Admin	
c. Motor Vehicle Registrations	40,442	e. U.S. Corps of E	naineers	
d. Other (Specify) - DOLA Grant		f. Other Federal	rigineers	5,838
e. Other (Specify) - Waste Tire	10 110	g. Total (a. throug	h f)	5,838
f. Total (a. through e.)	40,442	g. Total (a. throug 3. Total (1. + 2.g)	11 1.)	
4. Total (1. + 2. + 3.f)	1,772,241	3. Total (1. + 2.g)		(Carry forward to page 1)
III. DISBURSEMEN'	IS FOR ROAD AND ST	ON NATIONAL HIGHWAY	OFF NATIONAL HIGHWAY	TOTAL
		SYSTEM (a)	SYSTEM (b)	(c)
A.1. Capital outlay:				
a. Right-Of-Way Costs			46.204	46,20
<ul> <li>b. Engineering Costs</li> </ul>			40,204	40,20
c. Construction:				
c. Construction.			536,594	536,59
(1). New Facilities				
(1). New Facilities (2). Capacity Improvements			1 600 781	1.609.78
(1). New Facilities (2). Capacity Improvements (3). System Preservation			1,609,781	
(1). New Facilities (2). Capacity Improvements (3). System Preservation (4). System Enhancement & Operat	on		164,107	164,10
(1). New Facilities (2). Capacity Improvements (3). System Preservation	(3) + (4)	0		1,609,78 164,107 2,310,482 2,356,686

Notes and Comments:

FORM FHWA-536 (Rev.1-05)

PREVIOUS EDITIONS OBSOLETE



503 N. Main St., Suite 740 Pueblo, CO 81003-3131 Phone (719) 543-0516 Fax (719) 544-2849

### INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Board of County Commissioners Otero County, Colorado LaJunta, Colorado

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each discretely presented component unit, each major fund, and the aggregate remaining fund information of Otero County, Colorado (the County), as of and for the year ended December 31, 2017, and the related notes to the financial statements, which collectively comprise the County's basic financial statements, and have issued our report thereon dated June 29, 2018.

### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the County's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we do not express an opinion on the effectiveness of the County's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the County's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance, This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

hardenny Anglogh, Develing a boostrick, De

June 29, 2018



503 N. Main St., Suite 740 Pueblo, CO 81003-3131 Phone (719) 543-0516 Fax (719) 544-2849

### INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

Board of County Commissioners Otero County, Colorado LaJunta, Colorado

### Report on Compliance on Each Major Federal Program

We have audited Otero County, Colorado's (the County's) compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of the County's major federal programs for the year ended December 31, 2017. The County's major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

### Management's Responsibility

Management is responsible for compliance with the requirements of federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

### Auditors' Responsibility

Our responsibility is to express an opinion on compliance for each of the County's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (the Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major program. However, our audit does not provide a legal determination of the County's compliance.

### Opinion on Each Major Federal Program

In our opinion, the County complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2017.

### Report on Internal Control Over Compliance

Management of the County is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the County's internal control over compliance with the types of requirements that could have a direct and material effect on a major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the County's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.



June 29, 2018

### SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE YEAR ENDED DECEMBER 31, 2017

### SUMMARY OF INDEPENDENT AUDITORS' RESULTS

### Financial Statements

Unmodified opinions were rendered on the basic financial statements as of and for the year ended December 31, 2017 that were prepared in accordance with generally accepted accounting principles.

Decem	ber 31, 2017 that were prepare	a in decordance with gener		-1		0 1	•
Interna	l control over financial reporti	ng:					
•	Material weakness(es) identif	ied?		_Yes	X	No	
•	Significant deficiency(ies) ide	entified?		_Yes	X	None R	eported
Nonco	mpliance material to financial	statements noted?		_Yes	X	No	
FEDEF	RAL AWARDS						
Interna	l control over major programs	:					
•	Material weakness(es) identif	ied?		_Yes	X	No	
•	Significant deficiency(ies) ide	entified?		_Yes	X	_None R	Leported
An unn	nodified opinion was issued or	n compliance for major pro	grams.				
Any au in acco	ndit findings disclosed that are ordance with Section 2 CFR 20	required to be reported 00.516(a)		_Yes	X	_No	
Identif	ication of major federal progra	ams:					
<u>C</u>	CFDA Number(s)	Name of Feder	al Progr	am or C	luster		
	10.557	Special Supplemental Nutrand Children	rition Pr	rogram f	for Wo	omen, Infa	ints
	93.558 93.568	Temporary Assistance to N Low Income Home Energy	-				
Dollar	threshold used to distinguish l	petween type A and type B	progran	ns	\$	750,000	
Audite	e qualified as a low-risk audit	ee?		Υε	es _	<u>x</u> No	

### SCHEDULE OF FINDINGS AND QUESTIONED COSTS (Cont'd.) FOR THE YEAR ENDED DECEMBER 31, 2017

### FINANCIAL STATEMENT FINDINGS

No findings were noted that require reporting in accordance with Government Auditing Standards.

### FEDERAL AWARD FINDINGS

No findings or questioned costs for federal awards were noted.

### SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS FOR THE YEAR ENDED DECEMBER 31, 2017\_\_\_\_

Reference

Number <u>Current Status</u>

2016-001 Corrective action was taken

## SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

7017	707
7	,1,
CD	2
al Vi	TAIL.
בטב	3
	2
TOCT	2
Q V D	Š
Z	=

Federal Grantor/ Pass-Through Grantor/ Program Title	Federal CFDA Number	Pass-Through Grantor's Number	Pass-	Pass-Through to Subrecipients	, Ш	Amount Expended
U.S. DEPARTMENT OF AGRICULTURE:  Passed-through the State of Colorado Department of Human Services - State Administrative Matching Grants for the Supplemental Nutrition Assistance Program	10.561	N/A	↔	ı	↔	305,602
Passed-through the State of Colorado Department of Public Health - Special Supplemental Nutrition Program for Women, Infants, and Children	10.557	08-FLA 00475	↔		↔	667,736
Total U.S. Department of Agriculture			€	ı	8	973,338
U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES  Aging - Cluster  Passed-through the State of Colorado Department of Human Services - Special Programs For The Aging Title III Part B - Grants For Supportive Services and Senior Centers	93.044	17 IHEA AASC 88259; 18 IHEA 98575	↔	48,012	ઝ	68,943
Special Programs For The Aging Title III - Administration	93.044	17 IHEA AASC 88259; 18 IHEA 98575 17 IHEA AASC 88250: 18 IHEA	∽	ı	↔	8,449
Special Programs For The Aging Title III Part C - Nutrition Services	93.045	17 IHEA AASC 88255, 18 INEA 98575 17 IHEA AASC 88259: 18 IHEA	↔	180,246	∽	180,246
Nutrition Services Incentive Program Total Aging - Cluster	93.053	98575	<del>⊗</del>   ∾	303,995	8	333,375
CCDF - Cluster  Passed-through the State of Colorado Department of Human Services - Child Care and Development Block Grant Child Care Mandatory and Matching Funds of the Child Care and Development Fund Total CCDF - Cluster	93.575	N/A N/A	φ φ φ		es es es	137,742 32,793 170,535
Other Programs Passed-through the State of Colorado Department of Local Affairs - Community Services Block Grant	93.569	L15CSBG33			↔	91,812

## SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

YEAR ENDED DECEMBER 31, 2017

Federal Grantor/ Pass-Through Grantor/ Program Title	Federal CFDA Number	Pass-Through Grantor's Number	Pass-Th Subrec	Pass-Through to Subrecipients		Amount Expended
Passed-through the State of Colorado Department of Human Services - Special Programs For The Aging Title VII Chapter 3 - Programs for the Prevention of		17 IHEA AASC 88259; 18 IHEA				
Elder Abuse, Neglect & Exploitation Special Programs For The Aging Title VII Chapter 2 - Long Term Care Ombudsman	93.041	98575 17 IHEA AASC 88259; 18 IHEA	€9	t	↔	622
Services for Older Individuals Special Programs For The Aging Title III Part $D$ - Disease Prevention & Health	93.042	98575 17 IHEA AASC 88259; 18 IHEA	↔	ı	↔	3,016
Promotion Services	93.043	98575	↔	4,157	↔	4,157
Special Programs for the Aging Title IV and Title II Discretionary Projects	93.048	2015001868OL3 17 IHEA AASC 88259; 18 IHEA	€	ı	↔	5,965
National Family Caregiver Support Title III Part E	93.052	98575	↔	22,987	↔	22,987
Guardianship Assistance	93.090	N/A	∽	Ē	<del>\$</del>	27,660
Temporary Assistance For Needy Families	93.558	N/A	∽	,	€9	817,237
Child Support Enforcement	93.563	N/A	↔	ı	<del>\$</del>	177,054
Low Income Home Energy Assistance	93.568	N/A	<del>\$</del>	ı	<del>\$</del>	755,193
Stephanie Tubbs Jones Child Welfare Services Program	93.645	N/A	↔	1	<del>\$</del>	26,185
Foster Care - Title IV-E	93.658	N/A	\$	•	<del>\$</del>	375,100
Adoption Assistance	93.659	N/A	<del>69</del>		↔	92,225
Social Services Block Grant	93.667	N/A	€9		↔	117,115
Passed-through the State of Colorado Department of Public Health and Environment -						
Public Health Emergency Preparedness	93.074	CT FAAA 201700003381	<del>\$</del>	1	∽	208,576
Immunization Cooperative Agreements	93.268	FHHA2015000000000143	<del>69</del>	ı	↔	92,632
Passed-through the State of Colorado Department of Public Health Care Policy and Financing -						
Children's Health Insurance Program Medical Assistance Program	93.767 93.778	201000000000021 14-5537 IOL5	8 8	- 45,279	<b>↔</b> ↔	4,150 762,436
Adjustment per State	93.xxx	Y/A	↔	ſ	<b>⇔</b>	1,220

# OTERO COUNTY, COLORADO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS YEAR ENDED DECEMBER 31, 2017

Federal Grantor/ Pass-Through Grantor/	Federal CFDA	Pass-Through Grantor's	Pass-T	Pass-Through to	∢	Amount
Program Title	Number	Number	Subre	Subrecipients	Ω D	Expended
Passed-through Office of the Secretary Medical Reserve Corps Small Grant Program	93.008	MRC 2055	↔	ı	<del>⇔</del>	1,153
Passed-through the Centers for Medicare and Medicaid Services ACA - State Innovation Models	93.624	ENSWRHC02	↔	ı	€-	74,885
Passed-through the Administration for Children and Families Promoting Safe and Stable Families	93.556	N/A	∽		↔	15,467
Total Other Programs			€	72,423	€	3,676,847
Passed-through the Association of Food and Drug Officials RESEARCH AND DEVELOPMENT Food and Drug Administration Research Total Research and Development	93.103	G-T-1611-03878	ام ام		8 8	2,643
Total U.S. Department of Health and Human Services			\$	376,418	8	4,183,400
DEPARTMENT OF HOMELAND SECURITY FEDERAL EMERGENCY MANAGEMENT AGENCY (FEMA) Passed-through Colorado Department of Public Safety Emergency Management Performance Grant	97.042	EMD-2017-EP-00008-S01	€-	ı	↔	8,532
Total U.S. Department of Homeland Security FEMA			↔	1	↔	8,532
U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT Passed-through Colorado Department of Local Affairs Community Development Block Grant	14.228	N/A	↔	,	€	99,180
Total U.S. Department of Housing and Urban Development			65	r	↔	99,180

# SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS YEAR ENDED DECEMBER 31, 2017

Federal Grantor/ Pass-Through Grantor/	Federal CFDA	Pass-Through Grantor's	Pass-Th	Pass-Throngh to	Ā	Amount
Program Title	Number	Number	Subrec	Subrecipients	Ext	Expended
U.S. DEPARTMENT OF JUSTICE ASSISTANCE  Passed-through Colorado Department of Public Safety  Edward Byrne Memorial Justice Assistance Grant Program	16.738	N/A	∽		€-	81,493
Total U.S. Department of Justice Assistance			€	,	↔	81,493
UNITED STATES DEPARTMENT OF AGRICULTURE  Direct Assistance - Schools and Roads - Grants to Counties	10.666	N/A	↔		∽	5,838
Total United States Department of Agriculture			\$	-	€	5,838
CORPORATION FOR NATIONAL AND COMMUNITY SERVICE Direct Assistance -						
Retired and Senior Volunteer Program Total Corporation for National and Community Service	94.002	N/A	8	1 1	8 8	47,587
U.S. DEPARTMENT OF VETERANS AFFAIRS  Direct Assistance -						
VHA Home Care Total U.S. Department of Veterans Affairs	64.044	N/A	8	137,640	8 8	145,985
Total Expenditures of Federal Awards			↔	514,058	\$	5,545,353

### NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED DECEMBER 31, 2017

### 1. Basis of Presentation

The accompanying schedule of expenditures of federal awards (the Schedule) includes the federal award activity of Otero County, Colorado under programs of the federal government for the year ended December 31, 2016. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, <u>Uniform Administrative Requirements, Cost Principles, and Administrative Requirements for Federal Awards</u> (the Uniform Guidance). Because the Schedule presents only a selected portion of the operations of Otero County, Colorado, it is not intended to and does not present the financial position, changes in financial position, or cash flows of Otero County, Colorado.

### 2. Summary of Significant Accounting Policies

Expenditures reported on the Schedule are generally reported using the cash basis of accounting. Such expenditures are recognized following, as applicable, either the Cost Principles in Office of Management and Budget Circular A-87, Cost Principles for State, Local and Indian Tribal Governments or the cost principles contained in the Uniform Guidance. As such, certain types of expenditures are not allowable or are limited as to reimbursement.

### 3. Indirect Cost Rate

Otero County, Colorado has elected not to use the 10 percent de minimis indirect cost rate allowed under the Uniform Guidance.